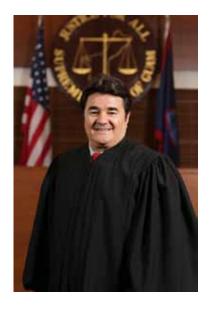




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#### Message from the Chief Justice and the Administrator of the Courts

Håfa Adai! We are proud to present the 2015 Annual Report of the Judiciary of Guam. It has been an exciting year at the Judiciary and this Report highlights and reflects the hard work of our judicial officers, employees, and community partners. The Report also provides caseload and statistical data for our appellate, trial, and therapeutic courts.

This past year, the Judiciary embarked on the development of its third long-range Strategic Plan to take into account the current and changing judicial environment and to address needs of the Judiciary. Our strategic planning process was truly collaborative and consisted of surveying our external partners, judicial officers and employees, and engaging in several strategic planning sessions with a Judiciary Strategic Planning Team. In March 2016, the Judiciary launched Pursuing Excellence: Judiciary of Guam Strategic Plan (2016–2019), to provide a guide for continued progress, delivery of services and accomplishing defined goals.

The Judiciary remains committed to improving access to justice for our people and the justice system overall. Through partnerships with our island's educational, law enforcement and social service communities, the Judiciary continues to identify ways to engage our partners as we move forward with various projects including juvenile justice and pretrial reform; reducing recidivism through the establishment of a specialized Reentry Court; and focusing on ways to work "smarter" and more efficiently by using technology wisely and rethinking old processes through innovation.

We look forward to your review of our Annual Report. We are grateful for the support of the other branches of government, the Guam Bar Association, and our justice system partners for their cooperation and assistance as we strive to improve the courts of Guam.

Senseramente,

Robert J. Torres Chief Justice of Guam Joshua F. Tenorio
Administrator of the Courts



Administration

#### **Judicial Council of Guam**

The Judicial Council of Guam is the governing body of the Judiciary of Guam. Pursuant to law, it is composed of all full-time justices of the Supreme Court, the Presiding Judge of the Superior Court, and a delegated Superior Court judge. The current composition of the Judicial Council was created in 2003, and in 2004, after an amendment to the Organic Act of Guam effectuated by the United States Congress in Public Law 108-378, the judicial branch was declared a separate and co-equal branch of the Government of Guam. Under 48 U.S.C. § 1421-1(b), the Chief Justice of Guam retains all supervisory authority of the judicial branch. With the advice of the Judicial Council, the Chief Justice governs the divisions and offices within the Judiciary of Guam.

The Judicial Council holds monthly regular meetings. Public notice is provided of all regular meetings, and any interested person may attend to learn more about the challenges facing the Judiciary as it ensures the fair administration of justice to the people of Guam.

In 2015, the Judicial Council adopted 25 resolutions, which are available for review on the Judiciary of Guam website. These resolutions addressed governance of the judicial branch, including:

- Recommending the establishment of a Veterans Treatment Court in the Superior Court of Guam
- Approval of the FY2016 Judiciary of Guam budget
- Adoption of Rules and Regulations for the implementation of the Volunteer Marshal Reserve Program

Members of the Judicial Council of Guam: Chief Justice Robert J. Torres, Chairperson Justice F. Philip Carbullido Justice Katherine A. Maraman Presiding Judge Alberto C. Lamorena III Judge Arthur R. Barcinas



#### **Administrative Office of the Courts**

The Administrative Office of the Courts has the primary responsibility of ensuring the efficient and effective operations of the Judiciary of Guam, consisting of shared services provided to the Supreme and Superior Courts. The Administrative Office oversees the following five divisions of the Judiciary: Court Administrative Services (Court Programs, Human Resources, Financial Management, Management Information Systems, and Procurement & Facilities Management), Client Services & Family Counseling, Probation Services, Marshal Services, and Courts & Ministerial.

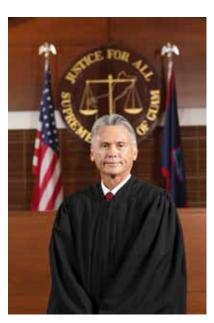
The Administrative Office of the Courts consists of:

Joshua F. Tenorio, Administrator of the Courts Robert Cruz, Deputy Administrative Director of the Courts Dana A. Gutierrez, Director of Policy, Planning, and Community Relations B. Ann Keith, Staff Attorney for the Unified Judiciary of Guam Sophia Santos Diaz, Staff Attorney for the Unified Judiciary of Guam



#### Justices of the Supreme Court of Guam







Chief Justice Robert J. Torres, Jr. was appointed to the Supreme Court of Guam in 2004 and is currently serving his second term as Chief Justice.

Chief Justice Torres presently serves on the Conference of Chief Justices' Board of Directors, the American Judges Association's Board of Governors, and serves as the Board Liaison for the Government Relations Committee and Planning Meeting Committee for CCJ/COSCA. Over the past few years, he has been selected by the National Center for State Courts to educate and assess the courts in various developing countries in Asia and the Pacific, including leading a delegation to Bangladesh and Bhutan to train and educate judges and justices on implementing the International Framework for Court Excellence.

Chief Justice Torres serves as Justice Pro Tempore for the Supreme Court of the CNMI. He chairs the Judiciary's subcommittees on Civil Jury Instructions, Rules of Civil Procedure & Rules of Court, E-filing, Juvenile Court Referral Process, Evidence-Based Practices, Technology & Information Systems, and Video Conferencing, and he is instrumental in the Judiciary's launch of a modern case management and e-filing system. He also heads the Judiciary's 2016-2019 Strategic Plan Focus Area on Facilities and Security. Additionally, he chairs the Criminal Justice Automation Commission, which oversees the criminal justice information sharing initiative in Guam. Chief Justice Torres has lectured in more than twenty countries on a variety of subjects including the International Framework for Court Excellence, cultural competency, court community communication, alternative dispute resolution, technology, and judicial ethics and discipline.

Chief Justice Torres received a B.B.A. in Accounting (magna cum laude; Beta Gamma Sigma; Beta Alpha Psi) in 1980 from the University of Notre Dame, a Juris Doctor degree from Harvard Law School in 1985, and was awarded a Doctor of Laws (LL.D.) Honoris Causa from the University of Cebu in the Philippines. He and his wife, Mary, have three children and eight grandchildren.

Associate Justice F. Philip Carbullido was appointed to the Supreme Court of Guam in 2000 and served as Chief Justice for three terms.

Justice Carbullido presently serves as chair of the Education Committee of the Pacific Judicial Council, which consists of the Chief Justices of Guam, the CNMI, Palau, the Federated States of Micronesia, the Republic of the Marshall Islands, and the Territory of American Samoa. The Pacific Judicial Council provides training for judicial officers and administrators throughout the Pacific. Additionally, Justice Carbullido previously served as Vice President and a member of the Board of Directors of the Conference of Chief Justices, a forum comprised of the highest judicial officers of the United States, its commonwealths, and its territories. Justice Carbullido continues to serve as Justice Pro Tempore for the Supreme Court of the CNMI. Justice Carbullido chairs the Judiciary's 2016-2019 Strategic Plan Focus Area on Effective Case Management and Timely Resolution as well as the Judiciary's subcommittee on the Guam Rules of Appellate Procedure. He co-chairs the Juvenile Justice Reform Focus Area on Juvenile Defense and Prosecution Standards.

Justice Carbullido received his B.S. in Political Science in 1975 from the University of Oregon and his Juris Doctor degree in 1978 from the University of California, Davis School of Law. He and his wife Fay have four children and one grandson, Kellan Philip.

Associate Justice Katherine A. Maraman joined the Supreme Court of Guam in 2008. She served as a Judge for the Superior Court of Guam for 14 years. Justice Maraman serves as a part-time Associate Justice for the Supreme Court of Palau and as Justice Pro Tempore for the Supreme Court of the CNMI. She currently chairs the Drafting & Grading Committee for the Board of Law Examiners, the Judiciary's 2016-2019 Strategic Plan Focus Area on Employee Excellence and Satisfaction, and the Juvenile Justice Reform Focus Area on Juvenile Defense and Prosecution Standards. Additionally, Justice Maraman chairs the Judiciary's subcommittee on Rules of Criminal Procedure and co-chairs the subcommittees on Criminal Jury Instructions, Rules of Evidence, and Rules of Civil Procedure. Justice Maraman is also an Adjunct Professor at the University

Justice Maraman received a B.A. in Economics, cum laude, from Colorado College and a Juris Doctor degree from the University of New Mexico.

#### Judges of the Superior Court of Guam







Presiding Judge Alberto C. Lamorena III presides over the Superior Court of Guam and is a member of the Judicial Council, the Guam Public Defender Service Corporation Board of Trustees, and Guam Board of Law Examiners. Prior to his appointment to the bench in 1988, he maintained a private practice and was an accomplished legislator serving in leadership positions, such as Chairman of the Committee on Ways and Means and Minority Leader, in the 15th through 19th Guam Legislatures. As Chairman of the Committee on Ways and Means, he implemented object category budgeting which is still being used today.

Presiding Judge Lamorena established the Pacific Judicial Council in 1991 whose membership includes justices and judges from all jurisdictions in the Western Pacific. The main purpose of the Council is to provide and promote collegiality, judicial education and judicial independence. That same year, he led the construction of the Guam Judicial Center. Presiding Judge Lamorena also initiated the translation and preservation of historical court documents and the movement to adopt Guam's first Victim's Bill of Rights and laws concerning family violence. He implemented the first court-wide computerized case management system (AS-400) as well as the Criminal Justice Information System (CJIS) to assist federal and local law enforcement, established the Judiciary of Guam to be the central repository in the region for the National Crime Information Center (NCIC) of the FBI, started the Client Services and Family Counseling Division to treat offenders, and created the Court Programs Office to avail the Judiciary to apply for federal funds to implement its projects. Further, he established the concept of therapeutic courts and initiated the Adult Drug Court, Family Violence Court, and Mental Health Court, served as chairman of the task force to create the Veterans Court, and is working to establish a DWI Treatment Court and Reentry Court for high and medium risk offenders who are likely to recidivate.

Presiding Judge Lamorena currently presides over General Jurisdiction cases and the DWI Court. He previously presided over the Family Violence Court, Family Court, Mental Health Court, and Adult Drug Court. He co-chairs the Juvenile Justice Reform Focus Area on the Court Referral Process and the Judiciary's 2016-2019 Strategic Plan Focus Area on Court Partnerships and Community Relations, and he chairs the Criminal Sexual Offender Management Committee.

Presiding Judge Lamorena received a B.A. in Political Science from the University of Illinois, Urbana in 1971 and a B.A. in Accounting from the University of Texas, Austin in 1974. He received his J.D. from Drake University in Des Moines, Iowa in 1977.

Judge Michael J. Bordallo was appointed to the Superior Court of Guam in 1998. Prior to joining the Judiciary, Judge Bordallo was a private practitioner for nine years and also served as an Assistant Attorney General for Guam. He currently presides over the General Jurisdiction cases. He chairs the Judiciary's Juvenile Justice Reform Focus Area on Court Language. He serves as co-chairperson of the Judiciary's subcommittees on Civil Jury Instructions and Alternative Dispute Resolution, as well as the Guam Board of Law Examiners Drafting and Grading Committee. He also chairs the Judiciary's 2016-2019 Strategic Plan Focus Area on Access to Courts and Delivery of Services. He previously served as President of the Board of Trustees for the Guam Law Library.

Judge Bordallo believes in remaining part of the community and has been actively involved in the local soccer organization, having served as its President, Vice President, and General Secretary. He currently serves as Chairman of its Disciplinary Committee and as a Match Commissioner for the AFC and FIFA.

Judge Bordallo received a B.B.A. in 1983 and a J.D. in 1987 from the University of Notre Dame in South Bend, Indiana.

**Judge Anita A. Sukola** maintained a private practice for nearly 11 years and was a full-time Assistant Professor at the University of Guam prior to her judicial appointment in 2002. Judge Sukola's public service includes: Director of Education (1989-1991); Deputy Director of Education (1987-1988); and Attorney at the Public Defender's Office. She has also served as legal counsel for the Port Authority of Guam Board of Directors and the Chamorro Land Trust Commission, as well as Staff Attorney to Senator Don Parkinson (17th Guam Legislature).

Judge Sukola currently presides over Juvenile Drug Court and General Jurisdiction cases. Additionally, she co-chairs the Judiciary's 2016-2019 Strategic Plan Focus Area on Access to Courts and Delivery of Services.

Judge Sukola obtained a B.A. in History and Secondary Education from Washington State University in 1973 and a J.D. from the People's College of Law in 1983.

#### Judges of the Superior Court of Guam



Judge Arthur R. Barcinas has served as a judge of the Superior Court of Guam since 2005. He maintained a private practice for 14 years prior to his judicial service, and he served as the Hearings Officer for Small Claims Court, as Traffic Court Judge Pro Tempore, and as an Administrative Hearings Officer prior to becoming a judge. He also served as legal counsel to Governor Felix P. Camacho and as Chairman of the Chamorro Land Trust Commission Board of Directors. Judge Barcinas currently presides over General Jurisdiction cases and Family Violence Court. He is a member of the Judicial Council, and he co-chairs the Judiciary's 2016-2019 Strategic Plan Focus Area on Facilities and Security, the Juvenile Justice Reform Focus Area on Juvenile Defense and Prosecution Standards, and the subcommittee on Rules Governing the Admission to the Practice of Law and the Rules for the Discipline of Attorneys. Additionally, he is a member of the subcommittees on Pro Se Litigation, Criminal Jury Instructions, Rules of Civil Procedure & Rules of Court Revision, and E-Filing Rules.

Judge Barcinas received a B.S. in Political Science from the University of Hawaii at Manoa in 1986 and a J.D. from Gonzaga University School of Law in 1989.



Judge Vernon P. Perez was appointed to the Superior Court of Guam in 2008. Judge Perez began his legal career as an Assistant Attorney General in the Family Division of the Office of the Attorney General of Guam. In 2002, he became a Deputy Judge Advocate General with the Guam National Guard. Judge Perez also previously served in the public sector as: Executive Director of the Guam Civil Service Commission, Legislative Assistant to Senator Felix P. Camacho; Press Secretary to Congressman Ben Blaz in the U.S. House of Representatives; and Math and English teacher at F.B. Leon Guerrero Middle School.

Judge Perez currently presides over General Jurisdiction and Adult Drug Court I, Adult Drug Court II, and Traditional Drug Court cases. He co-chairs the Judiciary's 2016-2019 Strategic Plan Focus Area on Employee Excellence and Satisfaction, the Juvenile Justice Reform Focus Area on Court Language, and the subcommittee on E-Filing Rules. He is also the President of the Guam Law Library Board of Trustees.

Judge Perez obtained a B.A. from the University of California, San Diego in 1987 and a J.D. from the University of Hawaii William S. Richardson School of Law in 1997.



Judge James L. Canto II was appointed to the Superior Court of Guam in 2011, after having practiced in the public and private sectors for 15 years as an Assistant Public Defender, a co-founding partner of a private law firm, and Chief Legal Counsel to the Governor of Guam. He currently presides over General Jurisdiction cases. He co-chairs the Judiciary's 2016-2019 Strategic Plan Focus Area on Effective Case Management and Timely Resolution, as well as the Security and Emergency Committee, and the subcommittee on Rules of Civil Procedure and Rules of Court Revision.

Judge Canto obtained a B.A. in Psychology from Trenton State College in 1992 and his J.D. from the University of California Hastings College of the Law in 1995.



Judge Maria Teresa Bonifacio Cenzon was sworn into office as a judge of the Superior Court of Guam in 2012. She is the first Filipina-American to serve on the bench in Guam courts. Judge Cenzon has over a decade of experience in the private sector, where she served as counsel to large local and international corporations as well as some of the largest agencies of the Government of Guam. Her private practice concentrated on commercial and transactional law, with a focus on real estate, due diligence, mergers and acquisitions, corporate governance, and civil litigation. While in private practice, she was a member of the Guam Chamber of Commerce and its Armed Forces Committee, as well as an allied member of the Guam Hotel and Restaurant Association.

Judge Cenzon served as a member of the Board of Governors of the Guam Bar Association (2006-2008) and was elected as its Secretary (2008-2012). Before taking the bench, she also served on the Board of Directors of the Guam Legal Services Corporation—Disability Law Center. On October 7, 2014, the Filipina Women's Network named Judge Cenzon as one of the 100 Most Influential Filipina Women in the World.

Judge Cenzon presides over General Jurisdiction cases and two therapeutic courts: Family Court I, which includes Juvenile cases and Guam's Mental Health Court, and the Veterans Treatment Court, Guam's newest specialty court, which she launched on September 10, 2015. She sits on several judicial subcommittees, serving most recently as Vice Chair of the Judiciary's Juvenile Justice Reform Focus Area on the Court Referral Process and as Co-Chairperson of the Judiciary's 2016-2019 Strategic Plan Focus Area on Court Partnerships and Community Relations.

Judge Cenzon received her undergraduate degree from Marquette University in Milwaukee, Wisconsin, and her J.D. from Loyola University Chicago School of Law.

#### Other Judicial Officers of the Superior Court of Guam



Magistrate Judge Alberto E. Tolentino was first appointed to the Superior Court of Guam in 2009, and he was reappointed to a second four-year term in 2013. He previously served as Chief Deputy Attorney General of Guam and as the Ethics Prosecutor. As a Magistrate Judge, he has authority to preside over small claims cases, traffic cases, as well as cases involving change of name, collections, and certain uncontested divorces and post-judgment collection proceedings. In criminal cases, he presides over first appearances and arraignments, may determine bail and pre-trial release conditions, as well as take pleas and impose sentences in misdemeanor cases. He has the authority to issue summons and bench warrants, and hear certain returns of warrants. In addition, he has authority to preside over any matter which may be heard by a Referee of the Superior Court of Guam; and upon appointment, may serve as a Special Master, or as a settlement judge in a civil or domestic case, or a Judge Pro Tempore. Magistrate Judge Tolentino received a B.S. in Biology from the University of San Francisco in 1982 and his J.D. from the University of the Pacific McGeorge School of Law in 1993.



Administrative Hearing Officer Linda L. Ingles began her career at the Superior Court of Guam in 1993 as a Judge Pro Tempore adjudicating cases in Small Claims and Traffic Court, as well as domestic and family court matters. In 1995, she assumed the position of Administrative Hearing Officer, presiding over the Judicial Hearings Division of the Superior Court of Guam and providing expedited adjudication of child support matters. In addition, she presides over juvenile status offender cases and designated family court matters. She currently serves as Co-Chairperson of the Judiciary's Juvenile Justice Reform Focus Area on the Court Referral Process and of the Judiciary's 2016-2019 Strategic Plan Focus Area on Court Partnerships and Community Relations.

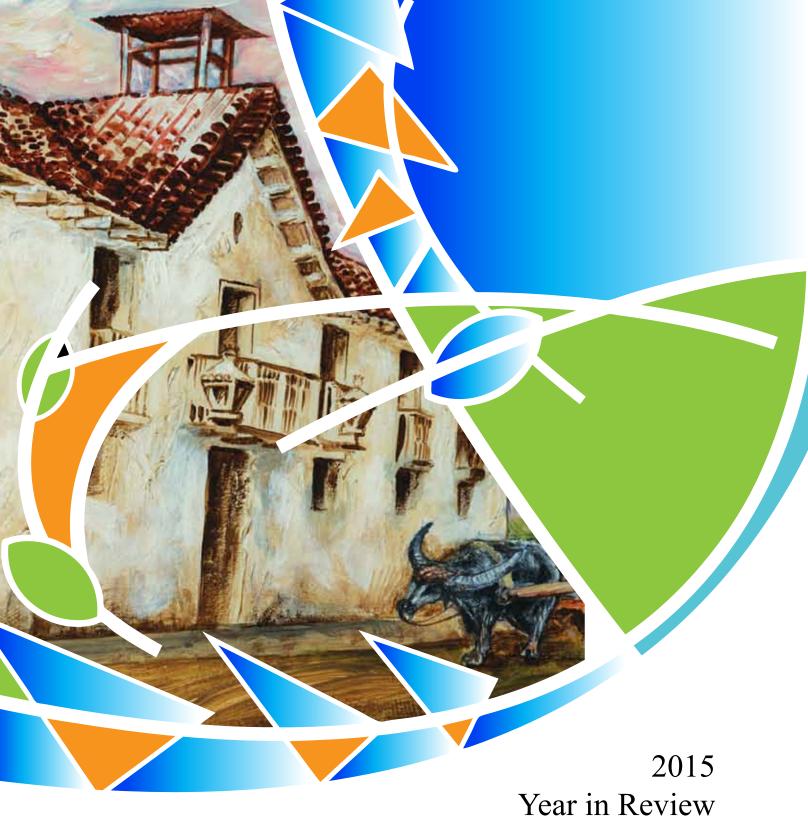
Administrative Hearing Officer Ingles' legal career began as a law clerk for the Presiding Judge of the Superior Court of Guam and as an Assistant Public Defender. Prior to taking the bench, she practiced extensively in both the private and public sector. As a founding partner of the law firm of Lamorena & Ingles, P.C., she litigated a multitude of civil, domestic and criminal matters. She also served the public in various capacities as legal counsel to the Governor of Guam, counsel for Guam Housing Corporation and for Senators of the Guam Legisla-

Administrative Hearing Officer Ingles obtained a B.S. in Political Science from the University of Oregon and a J.D. from Whittier College School of Law.



Small Claims Referee Benjamin C. Sison, Jr. was appointed by the Supreme Court of Guam in 2009 to serve as a part-time Referee presiding over trials and hearings for Traffic Court and Small Claims Court. He is a member of the Judiciary's subcommittee on Technology & Information Systems.

Referee Sison received a B.S. in Biology in 1986 from the University of Hawaii at Manoa; his J.D. in 1990 from Boston College Law School; an M.B.A. in 1994 from Seattle University Albers School of Business; and an LL.M. in 2004 from the University of Washington School





#### **Pacific Judicial Council**

Throughout 2015, the Judiciary of Guam's active involvement with the Pacific Judicial Council (PJC) gave training and education opportunities for the judicial officers, administrators, and employees of the PJC's member jurisdictions: Guam; the Commonwealth of the Northern Mariana Islands; the Federated States of Micronesia (FSM) and the states of Chuuk, Kosrae, Pohnpei, and Yap; American Samoa; and the Republic of Palau.

Under the leadership of Education Committee Chair Justice F. Philip Carbullido, the PJC Biennial Conference was held on September 21-25, 2015 in Pohnpei, FSM. Speakers at the conference included the Hon. J. Clifford Wallace, Senior Circuit Judge of the Ninth Circuit, who presented the keynote address on "Access to Justice," as well as educational sessions on the importance of access to justice. Educational sessions included a review of the U.S. Supreme Court cases by Prof. Kathleen M. Burch, John Marshall School of Law, Atlanta, Georgia; as well as sessions on Search Warrants and Arrest Warrants and Ethics for Judges by Prof. Laurie Shanks, Albany Law School, Albany, New York.

Other PJC training events in 2015 included:

Sex Offender Management Training, March 9-11, 2015 in Tagaytay City, Philippines. Dr. Kurt Bumby, Director of the Center for Sex Offender Management, and Ms. Suzanne Tallarico, Principal Management Consultant at the National Center of State Courts, shared their expertise with PJC members in several sessions that focused on evidence-based practices for case management and current treatment trends.

Court Security Training, April 13-17, 2015 at the Holiday Resort & Spa, Tumon, Guam. This jointly sponsored program consisted of sessions led by Judiciary of Guam Marshals, Capt. Joey Terlaje and Sgt. Vince Naputi, and representatives of the U.S. Marshals Service. The specialized training included sessions on: Active Shooter, Defensive Tactics, Advances in Site Security, and Protective Services and Blood-Borne Pathogens.





Court Interpreter Training for Judges, May 4-6, 2015 in Koror, Palau. With the diversity of cultures and languages in the Pacific, it is vital that courts provide interpreters for hearings. This training included sessions led by Ms. Debi Tulang-De Silva, Program Director of the Office on Equality and Access to the Courts, Hawaii State Judiciary. The training included a panel presentation entitled "How to Build an Interpreter Program in Your Jurisdiction," which included Justice F. Philip Carbullido, Guam Attorney General Elizabeth Barrett-Anderson, Ms. Debi Tulang-De Silva, and Ms. June Carino, Language Assistance Program Manager, Judiciary of Guam.

Court Clerks and Managers Training, November 4-10, 2015 in Kosrae, FSM. This training focused on the essential duties performed by courtroom and deputy clerks, with sessions on caseflow management, team building and leadership, and distinguishing between legal information and legal advice led by Ms. Janet G. Cornell, Court Administration Consultant; Attorney Danielle Rosete, Clerk of Court for the Superior Court of Guam; and Mr. Russ Mathieson, Educational Specialist, Judicial Council of California.



#### **Silebrasion Mes Chamorro:**

"Fakmåta, Fanhasso, nihi ta abånsa mona I minaolek Taotao-ta" (Chamorro Month Celebration: "Wake up, Think, let us advance our people for the better")

In March 2015, the Judiciary of Guam's Silebrasion Mes Chamorro events celebrated our island's unique culture and history. Throughout the month, employees were encouraged to use Chamorro greetings and salutations and to use islandwear at the workplace as a commitment to our Håfa Adai pledge. The courtwide Mes Chamorro afternoon merienda held on March 19, 2015, showcased traditional Chamorro food and snacks, and entertainment by Judiciary employees.

The Judiciary was one of seven Government of Guam entities that participated in the Department of Chamorro Affairs/Guam Council of Arts and Humanities decorating contest. Exhibit designer Frank Perez led a team of dedicated employees to create a stunning display that primarily used natural and recycled materials. Judiciary's exhibit exemplified the Mes Chamorro theme of "Fakmåta, Fanhasso, nihi ta abånsa mona I minaolek Taotao-ta" ("Wake up, Think, let us advance our people for the better"), through its depiction of a sleeping Chamorro man awakening with outstretched arms. The man's arms represented the pillars of the latte stone (haligi), while his open hands represented the latte stone caps (tasa). Around the man's neck, the Sinahi traditionally worn by ancient Chamorro men of high social status, was crafted from recycled cardboard and paper, with reused shells and lei. The Guam seal, made from recycled cardboard, moss (lumot), and flowers from plastic bottles and paper, formed the display base. The Judiciary's exhibit reflected a strong Silebrasion Mes Chamorro message: although embracing "advances" and the future, the Chamorro people will stay rooted in their heritage and ensure that key aspects of Chamorro culture - respetu (respect), inafa' maolek (harmony), strength, and resilience – will be handed down for many generations to come.



#### **Judicial Services Center**

The Judiciary proudly unveiled its Judicial Services Center in early 2015. Designed in-house by Frank Perez (AOC's Office) and hand-crafted in the shape of the Guam Seal by Jess Munoz (Facilities) and his team, the Judicial Services Center welcomes patrons and visitors to the Judiciary of Guam. Conveniently located on the main level and in the center of the courthouse, the Judicial Services Center is staffed daily by members of the Judiciary's Justice Corps program between the hours of 8:00 a.m. and 5:00 p.m. Trained Justice Corps members provide information to patrons about services offered by the Court. Information provided includes how to obtain a court clearance, verification of case information, and use of self-represented litigant kiosks. Justice Corps members also guide court patrons to specific courtrooms, the Jury Unit and Financial Management.

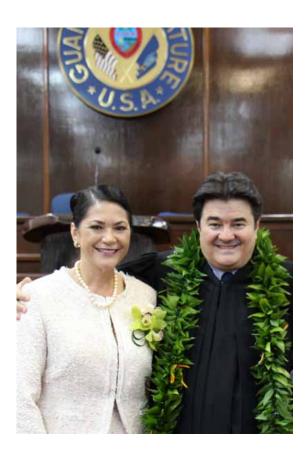


#### **Courthouse listed on Guam Register of Historic Places**

The former U.S. District Court Building and Island Court of Guam, commonly referred to as the Historic Courthouse, was officially listed in the Guam Register of Historic Places on June 25, 2015. The Historic Courthouse is recognized as a Historic Place because of its association with significant individuals and events in Guam's past, and its distinct characteristics preserved since construction during the Political Economic Development Period on Guam. Judge Joaquin Cruz Perez is credited for the blueprint of the building, while architect William Albert McAlister is credited for the formal draft of its design. The Carlos Construction Company broke ground in 1966 to construct what was considered a state-of-the-art building, given its \$750,000 budget. Over thirty years later, original characteristics remain on the building exterior, which include a basket-weaving insitu plaster design on the face of the building, circular seal of the Guam Judiciary, and flagpole on the lawn. The integrity inside the Historic Courthouse has also been maintained, including a 55-foot mosaic depicting aspects of Guam history, wood furnishing in the courtrooms and judges' chambers, and a clock attached to the wall in the north hallway (that is no longer functioning).

The historical significance of the Historic Courthouse is proudly recognized. Official acceptance into the Guam Register of Historic Places assures continued preservation of Guam's first court building, which truly embodies Guam's political, economic, and social development that began in the 1950s.

### State of the Judiciary Address Highlights Continuing Efforts to Improve Justice System



On May 1, 2015, Chief Justice Torres presented his State of Judiciary Address, giving updates on the progress being made at the Judiciary and outlining plans for the future. During his evening speech at the Guam Legislature's Antonio R. Unpingco Legislative Session Hall, Chief Justice Torres recognized former Senator Pilar C. Lujan, the 2015 recipient of the Hustisia Award, for her many contributions to the justice system in Guam, including the establishment of the Supreme Court of Guam through the Frank G. Lujan Memorial Court Reorganization Act, and the creation of the Judicial Building Fund to construct the Guam Judicial Center.

Chief Justice Torres described the continuing efforts to ensure that the people of Guam receive efficient and fair administration of justice. From harnessing the power of modern technology, to creating programs to protect the children and manåmko' so vulnerable to abuse and neglect, to planning strategically to improve the criminal justice system, the overall success of the Judiciary stems from the dedication of its employees and the fruitful collaboration with community groups and government departments and agencies, and the sister branches of the Government of Guam.

"We have much to be proud of, and much to be thankful for. Our court system, with judges, clerks, and our court family leading the way, has worked hard to bring an exemplary level of service to our cause. I am confident that our sister branches will again join in partnership to fulfill our common mission: serving the people of Guam. What a privilege that is for all of us."







#### **Active for Life**

The Judiciary continued the American Cancer Society's Active for Life campaign, which is a 10-week program that encourages employees to commit to an active lifestyle in order to maintain or improve their health, as well as reduce their risk of disease. The fourth campaign occurred between March and May, with 70 employees organized into 14 teams. The fifth campaign began later in the year, between October and December, and included 63 employees divided into 13 teams. Individuals and teams were awarded for highest fitness points accumulated and top goal achiever. Points were earned through participation in community and beautification projects, health awareness workshops, and fitness activities - like walking up San Ramon Hill. In the fifth campaign, teams organized an on-site Diabetes Prevention and Smoking Cessation workshop, both instructed by individuals from the Department of Public Health and Social Services. Active for Life teams also encouraged nutritional eating through healthy food giveaways, which included items like air-popped popcorn (no salt, no oil) and Greek vogurt topped with homemade granola.

# **Employee Recognition Program**

From sporting events to culinary contests, the 2015 Employee Recognition Program (ERP) strengthened the working relationship among employees from the different Judiciary divisions.

With the guidance of ERP Chairman Magistrate Alberto Tolentino. the annual program kicked off in July, with a golf tournament at the Windward Hills Golf Resort and a "bar games" event with billiards and darts at Buddies Billiards & Brew. In August, employees filled Central Lanes for a 1980s Rock 'n' Bowl, featuring disco lights and hit songs. The ERP Cook Off competition was the high point of the Judiciary's Labor Day Picnic at Matapang Beach, where the employees' grilling skills were put to the test in the chicken, ribs, and steak categories. Softball games were held in October and November at the Leo Palace Resort, with players from the Judiciary's Courts and Ministerial, General Administration, Probation, and Marshals divisions, as well as a team from the Attorney General's Office.

The ERP program culminated with the JUSTICE Awards ceremony, held during the Judiciary's Thanksgiving Luncheon.

#### The 2015 JUSTICE Awards winners were:

Excellence in Court Operations: Lisa V. Baza, Client Services and Family Counseling Integrity Award: Francine B. Brillantes, Financial Management Honoring the Silent One: Joleen M. Cruz, Human Resources Supervisor of the Year: Thomas Masga, Marshals Unit of the Year: Office of the Public Guardian Spirit of the Judiciary: Edilyn M. Terlaje, Court Programs

#### **Employees' Choice Award winners were:**

Enrique Aflague, Jr., Courts and Ministerial Christine Blas, Client Services and Family Counseling Antonio Cruz, Courts and Ministerial Joleen Cruz, Human Resources Michael Duenas, MIS Erica Eschbach, Supreme Court Cerina Mariano, Court Programs Rachael Orsini, Judicial Hearings Troy Pangelinan, Marshals Christian Perez, Probation Frank Perez, AOC's Office Joseph Perez, Judges' Chambers Jeannette Roberto, Courts and Ministerial Kennedy Robinson, Marshals Manuel Tungol, Financial Management Kenneth Wur, Procurement and Facilities Maintenance















#### **Human Trafficking Technical Assistance Program**

In an effort to better address cases involving human trafficking – the modern-day form of slavery – the Judiciary of Guam successfully applied for a grant from the State Justice Institute. Working with Dr. John A. Martin, Director of the Human Trafficking and the State Courts Collaborative of the Center for Public Policy Studies in Denver, Colorado, grant funding will be used to build the Judiciary's capacity to address human trafficking involved cases by:

- increasing understanding among Guam's judicial officers, court practitioners and criminal justice partners about the types and dynamics of human trafficking and the appropriate role of the Guam courts in addressing human trafficking; and
- expanding the scope and efficiency of the Judiciary of Guam in identifying and effectively processing trafficking involved cases.

After several site visits, Dr. Martin completed his assessments of the implications of human trafficking and provided a draft profile of the types of trafficking in Guam and the region. While on Guam he met with members of the Judiciary's management team, and with key staff from various government agencies and private organizations. With the completion of Dr. Martin's site visits and work done remotely, the Judiciary is working on a final three-year strategic agenda and outline for educational and training sessions needed to support its work in addressing human trafficking involved cases.



#### National Experts Boost Juvenile Justice Reform Efforts

A high number of juvenile detainees and high recidivism rates for juvenile delinquents on Guam led the Judiciary of Guam to request the assistance of the Robert F. Kennedy National Resource Center for Juvenile Justice (RFK) to conduct a system review of the Judiciary's Probation Division. The overarching goal was to identify opportunities to strengthen Guam's juvenile justice system through best practice standards, specifically evidence-based practices and services. RFK was actively involved with members of the Probation Review Management Team throughout the review process, which included six site visits by experts between October 2014 and August 2015. Key partners from a variety of government and service agencies also participated and valuably contributed throughout the review process, including the Department of Education, Office of the Attorney General, and Department of Youth Affairs.

RFK presented their findings and fifteen recommendations in the Guam Probation System Review: Final Report. The Probation Review Management Team continues to diligently work both internally and with key partners in order to adhere to recommendations, which include the implementation of a risk-and-needs assessment tool (i.e., Structured Assessment of Violence Risk in Youth) and development of performance measures for youth, family and system outcomes.







# **Updated Strategic Plan to Guide Judiciary through 2019**

In June and October 2015, the Judiciary's Strategic Planning Team met to update its long-range Strategic Plan to reflect changes that have occurred, to take into account the changing judicial environment, and to address needs of the Judiciary. The Judiciary developed its first long-range Strategic Plan in 2006: Justice with a Vision -Strategic Plan of the Judiciary of Guam (2007–2010). In 2011, the Judiciary updated its Strategic Plan and identified new strategic initiatives: Our Way Forward—Judiciary of Guam Strategic Plan (2012-2015).

The strategic planning meetings were again facilitated by Dr. Brenda J. Wagenknecht-Ivey of PRAXIS Consulting, Inc./Center for Public Policy Studies. The strategic planning process was inclusive and collaborative and consisted of: (1) a survey of external partners/stakeholders, judicial officers, and employees; (2) several strategic planning sessions with a Judiciary Strategic Planning Team; and (3) a criminal justice system-wide strategic planning process with the Office of the Attorney General and the Public Defender Services Corporation (including the Alternate Public Defender).

In late 2015, the Judiciary's Strategic Plan Writing Team completed the Judiciary's current Strategic Plan. Through the leadership of Chief Justice Robert J. Torres and Administrator of the Courts Joshua F. Tenorio, the Judiciary's future direction and priorities shall be implemented in 2016 through Pursuing Excellence: Judiciary of Guam Strategic Plan (2016–2019). The five strategic focus areas are:







# **Employee Excellence and** Satisfaction



# **Court Partnerships and Community Relations**



# **Facilities and Security**

# **Judiciary of Guam Security Committee**

The Judiciary of Guam works diligently to ensure that employees and patrons of the Guam Judicial Center, the Historic Courthouse, the Guam Law Library, the Northern Court Satellite, and Erica's House are in a safe environment in which to conduct court business. As part of its efforts to best address the security needs of the Judiciary, the Judiciary commissioned the National Center for State Courts (NCSC) to conduct a security assessment of its buildings and practices. In June 2015, the Judiciary received a security assessment entitled, "National Center for State Courts Security Assessment Judiciary of Guam Final Report."

In order to implement the NCSC's recommendations, a standing Security Committee was formed to review and oversee security issues. The Security Committee is chaired by Chief Justice Robert J. Torres and is co-chaired by Judge James L. Canto II. Its members include Judiciary management employees, members of the Guam Bar Association, and the Judiciary's external partners with knowledge in security matters.

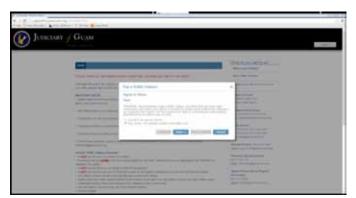
#### **Expanded Rules on Videoconferencing**

In 2015, the Subcommittee on Video Conferencing met regularly to update and expand the rules for the use of video conferencing technology in criminal and juvenile proceedings. The proposed recommendations expanded the use of video conferencing in proceedings other than first appearances. The Supreme Court promulgated and adopted the proposed amendments. The adoption of the amended rules resulted in the much-needed reduction in the number of detainees and juveniles brought to court for hearings.

#### **Adoption of Electronic Filing Rules and Launch of New Electronic Filing System**

In October 2015, the Supreme Court of Guam promulgated interim rules to govern electronic filing. The adoption of the rules coincided with the launch of the Judiciary's new electronic filing ("e-filing") system. Under the newly adopted rules, parties are now allowed to electronically serve e-filed documents on other registered e-filers in the case.

Currently, e-filing is available for all Supreme Court case types. E-filing is expected to become available for certain Superior Court case types in late 2016.





# **Volunteer Deputy Marshal Reserve Program**

On September 15, 2015, Public Law 33-75 amended the eligibility requirements for volunteers in the Judiciary's Volunteer Deputy Marshal Reserve Program to allow current Government of Guam employees to serve in the program. With the restriction against the hiring of current Government of Guam employees lifted, the Judiciary began recruitment of volunteers in October 2015. The Judiciary received a great response to its call for volunteers and after screening applicants, the Judiciary commenced its first Volunteer Deputy Marshal Reserve Program cycle.

Participants in the Volunteer Deputy Marshal Reserve Program must meet all the qualification requirements for the position of a Deputy Marshal I, including, but not limited to: having a valid firearms identification card, having no criminal convictions other than minor traffic violations, and certification as a Category One peace officer from the Peace Officer Standards and Training Commission (POST). Volunteer Deputy Marshal Reservists serve a vital role at the Judiciary by supplementing and supporting personnel in the Marshals Services Division. Individuals selected for the program who work 42 duty hours in a calendar month receive a modest monetary stipend. Aside from gaining experience in law enforcement, volunteers have the opportunity to provide valuable services to the Judiciary and to give back to their community.





#### **Judiciary Receives Pro Patria Award**

On May 23, 2015, the Judiciary received the Pro Patria Award at the 7th Annual Employer Awards Gala hosted by the Employer Support of the Guard and Reserve (ESGR) Guam-CNMI Committee. This award is presented to a public sector employer and is the highest level award bestowed by the ESGR committee. The Judiciary was recognized for demonstrating the greatest support to Guard and Reserve employees through leadership and practices that make it easier for employees to participate in the National Guard and Reserves.



#### **Veterans Recognition Ceremony**

On November 16, 2015, the Judiciary held its annual Veterans Recognition Ceremony to recognize its active employee guardsmen and reservists and employee veterans. Representatives from I Liheslaturan Guåhan, the Employer Support of the Guard and Reserve (ESGR), the Guam Veterans Center, the Guam Veterans Affairs Office, and Homeland Security joined our judicial officers in honoring our guardsmen, reservists and veterans. The Judiciary's Justice Corp Members began the ceremony by leading attendees in the Pledge of Allegiance.

This year's keynote speaker, Brigadier General Roderick R. Leon Guerrero, the Adjutant General of the Guam National Guard, provided inspirational words thanking Judiciary employees for their service and encouraging them to continue to serve their island and country.

Employees who retired were presented with certificates for their service by Chief Justice Robert J. Torres, Justice Katherine A. Maraman, Presiding Judge Alberto C. Lamorena III, and Veterans Court Judge Maria T. Cenzon. The Administrator of the Courts, Joshua F. Tenorio, recognized deployed employee Rudy Cepeda, and thanked his family for their sacrifices during his deployment.

The ceremony concluded with a moving rendition of God Bless America performed by Marjorie and Jacob Richards.









#### **New Appointments**



Joshua F. Tenorio, Administrator of the Courts

In January 2015, the appointment of Joshua F. Tenorio as the Administrative Officer of the Courts was approved by the Judicial Council of Guam. Mr. Tenorio joined the Judiciary in November 2011 as the Director of Policy, Planning, and Community Relations, bringing years of public policy experience from the Guam Legislature and U.S. Congress. He had assumed duties as the acting Administrator in January 2014, upon the retirement of former Administrator Perry Taitano. While serving in both positions, Mr. Tenorio continued to progress in the Judiciary's first Talent Management Program, Leadership Track, and was the inaugural graduate of the program.



Cerina Y. Mariano, Court Programs Administrator

With a career of public service dedicated to the people of Guam, Cerina Y. Mariano joined the Judiciary in January 2015 as the Court Programs Administrator. Ms. Mariano was most recently the program administrator at the Pacific Island Health Officers Association, managing grants and projects and overseeing the day-to-day administration of a non-profit organization focused on promoting regional initiatives to improve the health infrastructure in Guam and other U.S. Affiliated Pacific Islands. She is an active supporter of Relay for Life Guam, serving as the chair of the Mission Activities Committee, the Survivorship Committee, and the Accounting Committee.



Dana A. Gutierrez, Director of Policy, Planning, and Community Relations

Attorney Dana Gutierrez was named the Director of Policy, Planning, and Community Relations in July 2015. Formerly a partner at the law firms of Thompson Gutierrez & Alcantara and Mair, Mair, Spade & Thompson, Attorney Gutierrez has been a member of the Guam Bar since 1997. She is a graduate of the Academy of Our Lady of Guam, and the University of Southern California, where she received her undergraduate and law degrees. She is currently a member of the Guam Bar's Board of Governors and the Society for Human Resource Management (Guam).



Dr. Richard Fee, Judicial Educator

In September 2015, Dr. Richard W. Fee was selected as the first full-time Judicial Educator of the Judiciary of Guam. His vast and varied professional experience in education includes developing, implementing, and teaching specialized education programs at the university level in Guam and U.S. colleges and universities. His particular area of education is special education law. He has also made numerous peer-reviewed presentations in conferences in Guam throughout Asia, Africa and the US. He completed an international Fulbright in education at the University of Santo Tomas - Faculty of Medicine in Manila.

#### Retirements

**Deputy Clerk Supervisor Priscilla "Percy" Angoco** retired on February 20, 2015, after serving her entire 29-year career at the Judiciary. Ms. Angoco was hired as an Assistant Clerk I for the Courts and Ministerial Division in 1986. Her talents resulted in promotions to Deputy Clerk II in 1992 and Deputy Clerk III in 1995, to the most recent promotion as a Deputy Clerk Supervisor in 2001.

**Deputy Marshal II Peter D. Gutierrez** retired on April 3, 2015, with 31 years of total government service. He joined the court in 1985 as a Marshal I, and has also served as a Court Security Officer II with the Supreme Court. As a member of the basketball team, he participated in tournaments and leagues, representing the Judiciary with a spirit of friendly competition and true sportsmanship.

Administrative Services Officer Imelda "Millie" Duenas retired on May 1, 2015, after 17 years of service to the Judiciary and more than 31 years in Government of Guam service. She began working at the Supreme Court of Guam in 1997 as Deputy Clerk I, and rose through the ranks to Assistant Clerk of Court in 2005. Ms. Duenas was also the Assistant Secretary to the Board of Law Examiners, and the Chair of the Judiciary's Protocol and Court Events Committee.

Human Resources Management Officer Luz C. Carlos retired on July 24, 2015, after more than 23 years with the Judiciary. She joined the court in 1991 as an Assistant Clerk II, and was promoted to a position in Human Resources in 1995. In this capacity, Ms. Carlos lent her expertise to support initiatives to develop court policies and programs, including the Professional Staff Development committee, the Employee Work Performance Recognition Program, and the Firearms Policy Review Committee.

Courtroom/Chamber Clerk Jovyna San Agustin retired on July 31, 2015, after 32 years of service to the Judiciary. Ms. San Agustin began as an Assistant Clerk I in 1980, and her career at the courts included positions as Deputy Clerk and Bailiff, as well as Chamber Clerk Administrator.

Senior Probation Officer Vicente Duenas, Jr. retired on September 30, 2015, after serving 25 years at the Judiciary. Mr. Duenas joined the Judiciary as a Deputy Marshal in 1990, before transferring to the Probation Services Division in 1992, where he continued to be promoted through the ranks. Mr. Duenas concluded his career as part of the Mental Health Court, working with adult defendants diagnosed with mental impairments and developmental disabilities.

Senior Human Resources Management Officer Barbara B. Aguon retired in September 2015 after 25 years of service to the Judiciary. Ms. Aguon began working at the Superior Court in 1990 as a personnel officer, and her career at the Judiciary included serving on committees for strategic planning, the hazardous pay policy, and drafting personnel rules.



In Memoriam

The Judiciary of Guam family was saddened by the sudden loss of Probation Officer II Jesse "Jason" Muna on February 24, 2015. Jason was a member of the court family for nearly 20 years, first as a Deputy Clerk in the Courts and Ministerial Division, then as an officer in the Probation Services Division. A special memorial ceremony and viewing was held at the Judiciary Atrium on March 4, 2015, allowing his friends and colleagues to pay their respects. In further recognition of his hard work and dedication, judicial officers presented a certificate to the Muna family. He will be missed for his friendly and outgoing attitude, his active and energetic participation in court activities, and his professionalism toward his coworkers and his clients.



Community Outreach and Education

# Law Week 2015

"Magna Carta: Symbol of Freedom Under Law"

May 1 of every year marks Law Day, a day celebrating the nation's commitment to the rule of law. The 2015 national Law Day theme was "Magna Carta: Symbol of Freedom Under Law." Guam's Law Week 2015 sponsors – the Judiciary of Guam, District Court of Guam, and the Guam Bar Association – held various events to commemorate the 800th Anniversary of Magna Carta, an iconic document in world legal history highlighting the basic rights Americans hold dear today, including due process, habeas corpus, and trial by jury.

Law Week 2015 kicked off with a joint proclamation and resolution presentation from all three branches of government, underscoring the importance of the Law Day theme and the rule of law in our society.

# **Fairy Tale Mock Trials**

The fairy tale mock trial plays – arguably the most popular Law Week activity – attracted 375 elementary and middle school students who enthusiastically reinterpreted classic stories in a courtroom setting. Many island residents also attended the Judiciary's Open House which included guided tours of the Superior Court and Supreme Court.



























#### **Coloring, Art, and Essay Contests**

The artistic talents of the island's elementary school children in grades K-5 were displayed in the Judiciary's atrium throughout Law Week. More than 400 entries were submitted for the Art and Coloring Contests. More than 150 of the island's students entered this year's Law Day Essay Contest. High school students were asked to identify some of the principles espoused by Magna Carta still relevant today. Middle school students were asked to discuss some of the basic rights granted by Magna Carta. Many students chose to write about the right to jury trial with emphasis on being judged by your peers.

The following winners of the Coloring, Art and Essay contests were honored at a special ceremony during the Law Fair:

#### **Coloring Contest**

K - 2nd Grade

First Place – Fanesa Phillips, Finegayan Elementary School Second Place – Aubrey Danila, Dominican Catholic School Third Place – Kaiah Castro, San Vicente Catholic School

#### Art Contest

3rd-5th Grade

First Place – Paige Manglona, Bishop Baumgartner Memorial Catholic School

Second Place – Serin Kim, St. Anthony Catholic School

Third Place – Sabina Cruz, Juan M. Guerrero Elementary School

#### **Essay Contest**

Middle School

First Place – Zoie Susuico, CDR William C. McCool Middle School Second Place – Jasmine Pangelinan, St. Anthony Catholic School Third Place – Masi Sanchez, St. Anthony Catholic School

High School

First Place — Michael Murphy, John F. Kennedy High School Second Place — Raeziel Casas, John F. Kennedy High School Third Place — Ashley Borgonia, John F. Kennedy High School Honorable Mention — Janelle Kim, Guam Adventist Academy





# **Juror Appreciation Week**

In 2015, the Judiciary introduced a new Law Week event, Juror Appreciation Week. The event focused on educating the community about the importance of the right to jury trial. A record number of jury trials were held in the last three years, with more than 20,000 island residents reporting for jury service annually. To show appreciation to jurors, the Chief Justice, trial judges, and court managers gave remarks thanking our jurors who reported for service. The Judiciary also announced its plan to improve jury service in the coming months.





# CUAM WWEEK











#### **Hustisia Award**

A special event held during Law Week is the annual presentation of the Hustisia Award, in recognition of a person or organization that has contributed significantly to the administration of justice and good government in Guam. This year's recipient was former Senator Pilar C. Lujan. Senator Lujan was recognized for playing an instrumental role in legislative acts that have developed the Judiciary of Guam: the Frank G. Lujan Memorial Court Reorganization Act, which established the Supreme Court of Guam; and the establishment of the Judicial Building Fund to construct the Guam Judicial Center in Hagåtña. She is also credited for her role in passing the Crime Victims' Bill of Rights, the Child Protective Act, the Child Abuse and Neglect Reporting Act, as well as laws that created the Jury and Appointed Counsel Trust Funds and the Expedited Judicial Process for Child Support.

#### **Law Fair**

The most far-reaching event, the annual Law Fair, was held at Guam's largest mall and gave the public the chance to learn about the services and programs of the local and federal courts, law enforcement agencies, and law-related community organizations. Entertainment included mock trial performances, cultural dances, and demonstrations by the military and Guam K-9 unit



#### Race Judicata 5K Run/Walk

Over 1,500 participants were doused in brightly colored powders as they raced for the finish line in the annual "Race Judicata: Under 'Colors' of Law" 5K Run/Walk. Proceeds benefited three of the island's non-profit organizations.





22 | COMMUNITY OUTREACH AND EDUCATION

#### **Islandwide High School Mock Trial Competition**

Students from the island's high schools were honored for their participation in the annual High School Mock Trial Competition at a special Mock Trial Awards program held during Law Week.

The following winners were recognized:

First Place - St. Thomas Aquinas Catholic School

Second Place - Academy of Our Lady of Guam

Third Place - Notre Dame High School and Simon Sanchez High School

Outstanding Witness - Corinth Aguon, St. Thomas Aquinas Catholic School

Outstanding Attorney – Josefina Garcia, Academy of Our Lady of Guam

Academy of Our Lady of Guam represented Guam in the 2015 National Mock Trial Championship in Raleigh, North Carolina.







#### 2015 Relay for Life: "Pop-Up Video Totally 80s"

Judiciary employees took a trip back to the 80s in celebration of the 2015 American Cancer Society Relay for Life with the theme of "Pop-Up Video Totally 80s." For the first time, Team Kotte earned Platinum status through its fundraising efforts. Judicial officers and managers matched a generous donation from the Terlaje Family. The spirited Team Kotte joined thousands of participants from across the island on the George Washington High School track during the parade of teams, and participated in the luminaria ceremony and closing ceremony.



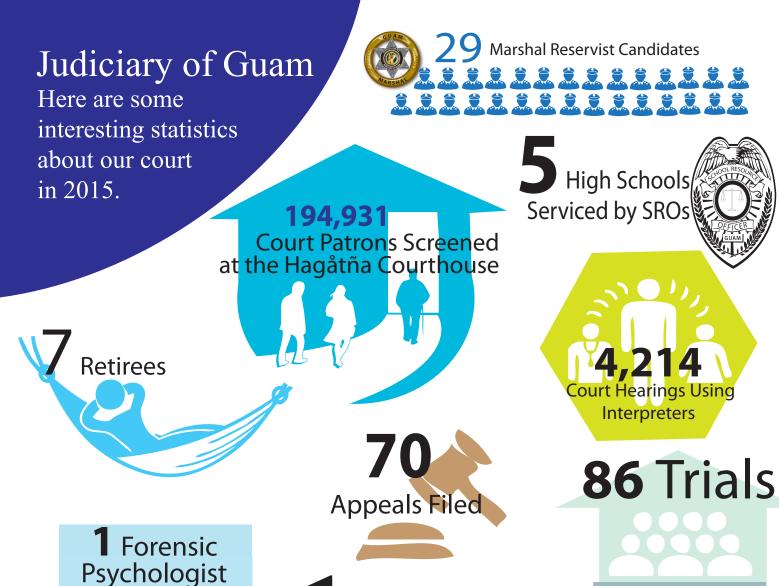


TEAM KOTTE



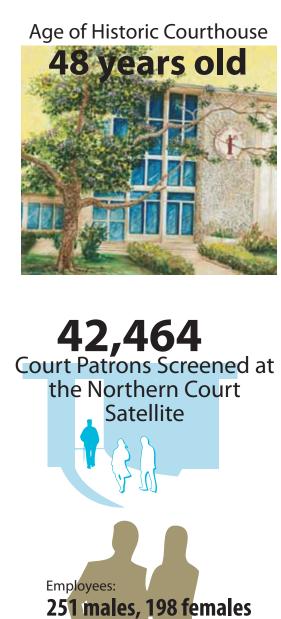
eam Kotte





Chamorro Interpreter

















**5,129** Court Patrons Assisted at Judicial Service Center

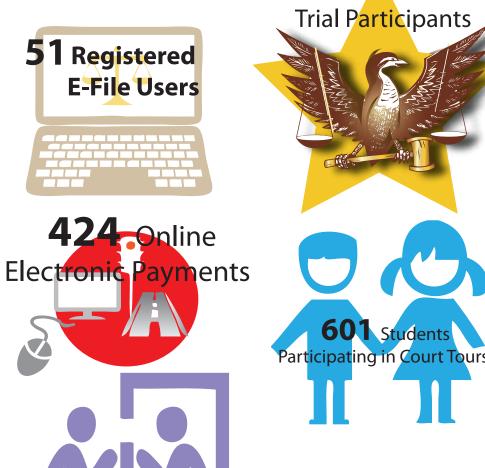


83 **Public Guardian** Wards













# Safe & Drug-Free Schools Project

The Judiciary of Guam continued to collaborate with the Guam Department of Education (DOE) and private schools by providing law-related, civic, and character-based education in 2015. Through its Safe and Drug-Free Schools Project, the Judiciary conducted educational outreach events using proven, innovative strategies, evidence-based practices, and restorative justice approaches as part of a system-wide juvenile justice reform initiative. The Project provides implementation, training, and technical support to students (including juvenile probation clients), faculty and staff, parents, stakeholders, and the community through evidence-based programs: Olweus® Bullying Prevention Program (OBPP), Safe School Ambassadors® (SSA) Program, Play by the Rules<sup>TM</sup> (PBR), and School Resource Officers (SRO) Program. The Project is funded in large part by the U.S. Department of Education Title V-A Consolidated Grant #84-403A under Prugraman Inagofli'e'.



#### Olweus® Bullying Prevention Program

The OBPP is the world's most recognized and emulated evidence-based bullying and violence prevention program. The preventive and responsive program is a universal, school-wide effort which focuses on system-wide change, changing norms and restructuring the school setting. In May 2015, Dominican Catholic School participated in a two-day OBPP training. In 2015, the annual Olweus® Bullying Questionnaire was expanded to include surveying all third through eighth graders. This expansion resulted in a two-and-a-half-fold increase in the number of students surveyed in comparison to the previous year (505 in 2014 versus 1,295 in 2015). The rate of girls and boys being bullied decreased from School Year 2013-2014 to School Year 2014-2015 in private schools cumulatively by a positive relative change of 10.8%.





#### Safe School Ambassadors® Program

The SSA Program is a powerful, student-driven, "inside-out" approach that trains students who are influential among their peers to intervene and prevent bullying, violence, and other mistreatment. The evidence-based program is primarily implemented in Guam's secondary schools. In October 2015, four private schools and one public school, Southern High School, participated in the SSA two-day Expansion Combo training. One private school, Saint Anthony Catholic School, participated in Initial Training to begin implementation of the program. Twenty to forty newly recruited students per school were trained as Ambassadors together with 4-7 staff members per school who serve as family group facilitators. Additionally, a small team of staff from Southern High School, Academy of Our Lady of Guam, and Bishop Baumgartner Memorial Catholic School participated in a two-day Training of Trainer sessions and became certified trainers of the SSA Program.









#### Play by the Rules<sup>TM</sup> Program

The highly-engaging PBR Program focuses on teaching youth accountability and brings practical applications of law to daily life. PBR provides students with a "playbook" that teaches them about 200 Guam youth-related laws through an interactive curriculum proven to prevent youth crime. In 2015, the Judiciary trained its 20 Justice Corps members to teach the PBR program to at-risk youth and juvenile probation clients. Justice Corps members taught PBR lessons to Kamp Kotte juvenile clients in an effort to help the youth probationers fulfill their service hours.





#### **School Resource Officers Program**

Since 2011, probation officers with specialized training as schoolbased law enforcement officers have been assigned to DOE public high schools. The SRO Program is a unique collaborative effort by SROs, police, educators, youth, parents, and the community to provide law-related educational training in the schools. The primary goal of the Program is to prevent and reduce crime, bullying, drug abuse, and violence and foster a safe and healthy learning climate. The SROs are trained in the National Association of School Resource Officers (NASRO) "triad" concept of schoolbased policing, dividing responsibilities into three areas – Educator, Law Enforcement Officer, and Informal Counselor or Mentor within the context of knowledge, training, and expertise as a law enforcement officer. SROs serve as an integral liaison between school, court, police, and other law enforcement officers and agencies.

In 2015, the SROs were involved in handling 933 DOE level three incidents (criminal in nature). The SROs conducted 279 classroom presentations to 4,379 students in the high schools throughout the year – an increase from 2014. In 2015, 4,626 students (46% of all DOE high school students) participated in the annual SRO survey on school safety and security. Students perceive the role of the SRO in schools as adding value to their respective school's safety and security. 73% of students support having an SRO in the school. 53% to 61% of students feel SROs have reduced disciplinary behaviors and their fear of crime, and have increased their awareness of legal matters. 17% of students (796) have spoken to the SRO privately on law-related matters.







# **Constitution Day**

Encouraged by the success of its inaugural event the previous year, the Judiciary expanded its Constitution Day outreach in 2015. Constitution Day commemorates the signing of the U.S. Constitution on September 17, 1787. Justice Katherine A. Maraman, along with Judiciary attorneys and law clerks, visited the island's middle schools and conducted presentations to more than 200 students centered on the theme of "Citizenship and the Constitution." Superior Court judges also delivered a message from the bench commemorating the nationwide observance of Constitution Day. Copies of the U.S. Constitution were also made available at the Superior Court Clerk's Office.





#### **Court Tours**

Each year, students from our island's schools visit the Judiciary to learn first-hand about the justice system. In 2015, approximately 600 students toured the courthouse. For many students, this was their first time to step into the courthouse, and to learn how the work of the courts of Guam affects them and their community.











**Employee Training** 

#### **Judicial Educator**

Recognizing the importance of developing a satisfied and competent workforce, a full-time Judicial Educator was sought to identify, implement, and track educational courses and training programs for the professional development of the Judiciary's workforce. With more than forty years' experience in the field of education, Dr. Richard Fee was selected to be the official Judicial Educator and began in October 2015.





# **Talent Management Program**

The Talent Management Program (TMP) was established as a succession planning tool to anticipate and meet future staffing needs by developing qualified, talented personnel. The TMP Track 1 – Leadership Development focused on developing internal staff to ensure a talent pool of qualified and trained candidates for critical leadership and management positions. Selected employees were evaluated through a multi-source assessment process which identified and assessed strengths and areas for future development, and then created Individual Development Plans (IDP) inclusive of education, training, and work assignments.

Mr. Joshua F. Tenorio was recognized as the first graduate of the TMP. He completed specific goals and developmental activities in his IDP and achieved compliance with the six Core Competencies applicable to all Judiciary personnel, and the eight Senior Management Competencies of the TMP Program.

The four remaining participants in TMP Track 1 – Leadership Development, based on a multi-year developmental path, continue to facilitate and complete specific goals and developmental activities identified in their IDPs.

#### **Caseflow Management**

In November 2015, thirty senior clerks from the Courts & Ministerial Division and two members of the Judicial Education Office were selected to attend a three-day training on Caseflow Management and Court Performance. Ten Superior Court judicial officers, eight law clerks, and thirty chamber staff attended a one-day training on the same topic. The training modeled the Institute for Court Management (ICM) course offered by the National Center for State Courts (NCSC). Janet Cornell, one of the NCSC's prominent ICM instructors, focused on applying caseflow principles and best practices in trial court matters. Ms. Cornell also introduced Trial Court performance measures. The participants were well engaged and actively participated in the training.









# **Court Interpreter Registry Program**

To ensure the accuracy and integrity of judiciary proceedings and to ensure equal access to justice, the Judiciary of Guam provides language assistance and services to individuals with Limited English Proficiency (LEP) or who are Deaf and Hard of Hearing (DHH). All parties are provided a court interpreter to assist with the understanding of court proceedings and to ensure equal participation in court programs and services.

On September 8-9, 2015, fourteen additional court interpreters completed their Basic Skills Training, bringing the total number of registered Court Interpreters in 2015 to sixty-seven.

In 2015, interpreters provided interpreter services in 4,214 court proceedings. The Judiciary's registered interpreters assist with programs and services in the following 17 languages:

- Chuukese/Lagoon and Outer Lagoon (17 registered interpreters)
- Tagalog/Ilocano (9 registered interpreters)
- Pohnpeian (8 registered interpreters)
- Yapese/Ulithian/Satawalese/Woleian (6 registered interpreters)
- Japanese (5 registered interpreters)
- Korean (5 registered interpreters)
- Mandarin Chinese (4 registered interpreters)
- Marshallese (3 registered interpreters)
- American Sign Language (2 registered interpreters)
- Palauan (2 registered interpreters)
- Russian (2 registered interpreters)
- Vietnamese (2 registered interpreters),
- Chamorro (1 registered interpreter)
- Kosraen (1 registered interpreter)

#### **Peace Officer Standards and Training** (P.O.S.T.)

In 2014, the Guam Peace Officer Standards and Training (P.O.S.T.) Commission's standards related to the hiring, training, ethical conduct, and retention of local Peace Officers were signed into law. The Judiciary of Guam was committed to having qualified and certified law enforcement personnel and began preparations to ensure their workforce was in compliance as soon as possible. To accomplish their goal of complete compliance by the end of 2016, the Judiciary hired Roy Haynes to assist staff with meeting all physical requirements. Additionally, the newly hired Judicial Educator, Dr. Richard Fee, has been tasked with facilitating the completion of all academic requirements.











# **Structured Assessment of Violence Risk in Youth (SAVRY)**

The Structured Assessment of Violence Risk in Youth (SAVRY) is an evidence-based risk assessment tool designed to assist professionals in appropriate intervention planning and ongoing progress monitoring. Presenters Chad Tillbrook, Ph.D. and Rachael Perrault, MA were on island from August 11-13, 2015, and conducted training for all Juvenile Probation Officers, other selected staff and supervisors from the Probation Services Division, and colleagues from Client Services and Family Counseling. Joining the Judiciary staff were community partners from Child Protective Services, the Department of Youth Affairs, Sanctuary, Inc., and Court Interpreters.





Judicial Statistics and Division Reports

# **Supreme Court of Guam**

The Supreme Court of Guam has jurisdiction to hear appeals over any cause decided by the Superior Court of Guam or other courts created by Guam law. Additionally, the Supreme Court has supervisory jurisdiction over the Superior Court and all other courts created by Guam law, and it has original jurisdiction over proceedings necessary to protect its appellate jurisdiction and supervisory authority. The Supreme Court also has the authority to make and promulgate rules governing the practice and procedure in the courts of Guam.

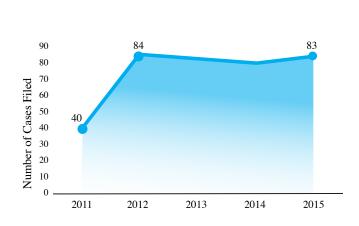
The Supreme Court's authority also extends to attorney and judicial ethics and the practice of law in Guam, including admission to practice law and the conduct and discipline of persons admitted to practice law. The Board of Law Examiners is comprised of the Chief Justice of Guam (chairman), the Associate Justices of the Supreme Court (members), the Presiding Judge of the Superior Court and the President of the Guam Bar Association (ex-officio members). The Supreme Court Clerk of Court serves as the ex-officio secretary-treasurer of the Board. The Board administers the Guam bar examination and inquires into the character and fitness of all applicants for admission.

The Justices of the Supreme Court of Guam are:

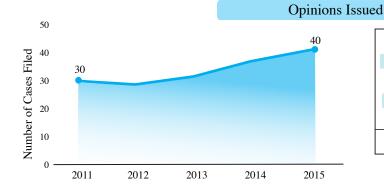
Chief Justice Robert J. Torres Associate Justice F. Philip Carbullido Associate Justice Katherine A. Maraman

Hannah G. Arroyo, Clerk of Court

### Case Filings



Case Type	2011	2012	2013	2014	2015
Appellate Procedure	0	0	0	0	0
Attorney Discipline	2	4	6	6	8
Certified Question	0	0	0	2	1
Civil Case	22	40	39	37	30
Criminal Case	9	33	24	27	40
Pro Hac Vice	0	0	0	2	1
Promulgation Order	4	0	3	2	1
Writ of Habeas Corpus	0	1	0	0	0
Writ of Mandamus	3	2	5	2	2
Writ of Prohibition	0	4	4	0	0
<b>Grand Total</b>	40	84	81	78	83



Case Type	2011	2012	2013	2014	2015
Civil	19	17	23	23	23
Criminal	9	8	7	11	17
Certified Question	0	0	0	2	0
Writ	2	2	1	0	0
Grand Total	30	27	31	36	40

#### **Supreme Court Offices**

The Supreme Court of Guam, in addition to serving as the highest appellate court for the local Judiciary, has administrative oversight over the following offices: the Compiler of Laws, the Ethics Prosecutor, and the Public Guardian.

#### Office of the Compiler of Laws

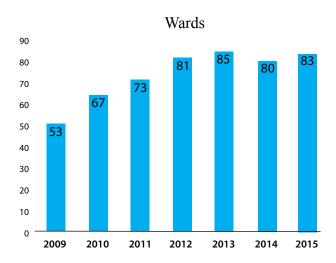
The Office of the Compiler of Laws is responsible for officially publishing primary sources of Guam law, such as the session laws of the Guam Legislature, the Guam Code Annotated and updates thereto, Opinions of the Supreme Court of Guam, and executive orders of the Governor of Through the Compiler of Laws website, www.guamcourts.org/compileroflaws, members of the public can gain access to Guam laws at no cost. The Compiler's Office continues to fulfill its statutory mandate by reviewing public laws for codification, assisting in the preparation and publication of Supreme Court of Guam opinions, and working with agencies to update rules and regulations submitted for publication. The Compiler of Laws also serves as the Executive Director/Librarian of the Guam Law Library.

Geraldine Amparo Cepeda, Compiler of Laws

#### Office of the Public Guardian

The Public Guardian serves as a guardian of the person or estate of an adult who, by reason of age, disease, or disability, is unable to properly manage and take care of him or herself or his or her property without assistance. The Office of the Public Guardian (OPG) receives referrals for guardianship services from Superior Court judges, families, as well as entities such as Catholic Social Services, St. Dominic's, Guam Memorial Hospital and the Skilled Nursing Unit, Guam Behavioral Health and Wellness Center, and the Department of Public Health Adult Protective Services. The OPG also assists and advises guardians, those who are seeking to become guardians, and the court in proceedings involving the appointment and supervision of guardians.

Marcelene C. Santos, Public Guardian



#### Office of the Ethics Prosecutor

The Office of the Ethics Prosecutor handles ethical complaints alleging possible misconduct by lawyers or judicial officers. The process involves an initial screening by the ethics prosecutor and, if authorized by the relevant ethics committee, further investigation into the allegations by the ethics prosecutor. The process may result in the filing of formal charges against a lawyer or judicial officer. The proceedings are generally confidential; however, the office explains the disciplinary process to complainants and apprises them of the status of their complaints including final disposition.

At the beginning of 2015, 53 lawyer discipline matters were under active investigation at the direction of the Guam Bar Ethics Committee (GBEC) while four open matters were "stayed." In addition, 52 new matters were commenced during 2015. At year-end, 31 matters remained under active investigation. They consisted of 16 matters opened in 2015, 7 matters opened in 2014, 4 matters opened in 2013, and 4 matters opened prior to 2013. Three additional "stayed" matters were also open at year-end.

Sixty-three lawyer discipline matters were brought to conclusion in 2015. They included 1 resignation by a lawyer under investigation which addressed 6 separate matters; 1 public reprimand which addressed 2 separate matters; 6 private reprimands; 9 letters of caution (which are not discipline), and 40 dismissals either at the screening or investigative stage.

Five judicial discipline matters were opened during 2015. Full investigations were authorized by the Committee on Judicial Discipline (CJD) regarding three of the matters. Two of those were dismissed by the CJD following full investigation by the ethics prosecutor, one of which included a letter of caution issued by the CJD. At year-end, five judicial discipline matters remained open: one matter initiated in 2015 and two matters initiated in 2014 were under full investigation as authorized by the CJD, while two matters initiated in 2015 remained under preliminary investigation by the ethics prosecutor. [Note: this judicial discipline information includes actions taken during January 2016.]

The ethics prosecutor also fielded in excess of 75 informal inquiries from members of the bar and the public regarding the lawyer and judicial discipline systems.

Bruce Bradley, Ethics Prosecutor

#### **Superior Court of Guam**

The Superior Court of Guam, our island's court of general jurisdiction, has seven judges, a magistrate judge, an Administrative Hearings Officer, and a Small Claims and Traffic Referee. The seven judges preside over the cases brought before them – from criminal felony and misdemeanor cases, juvenile matters, civil matters, divorce and custody cases, to probate and special proceedings. The magistrate judge has jurisdiction over certain proceedings in criminal and civil cases and other matters. The Administrative Hearings Officer presides over child support cases and juvenile matters, while the Small Claims and Traffic Referee conducts trials and holds hearings for Small Claims Court and Traffic Court.

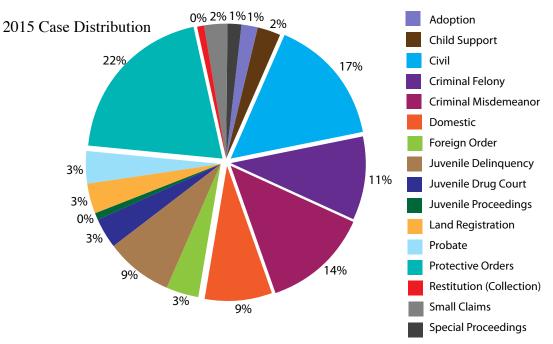
The judicial officers of the Superior Court of Guam are:

Presiding Judge Alberto C. Lamorena III
Judge Michael J. Bordallo
Judge Anita A. Sukola
Judge Arthur R. Barcinas
Judge Vernon P. Perez
Judge James L. Canto II
Judge Maria T. Cenzon
Magistrate Judge Alberto E. Tolentino
Administrative Hearings Officer Linda L. Ingles
Small Claims Referee Benjamin C. Sison, Jr.

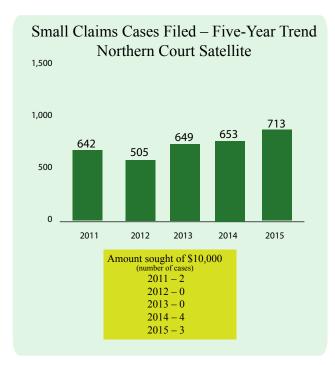
#### Superior Court Case Filings – Five-Year Trend

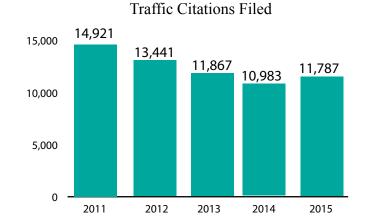
Case Type	2011	2012	2013	2014	2015
Adoption	28	48	43	52	40
Child Support	482	369	312	288	170
Civil	1,984	1,442	1,608	1,181	1,182
Criminal (Felony)	727	735	710	696	797
Criminal (Misdemeanor)	1,300	1,207	1,083	1,156	996
Domestic (Divorce)	878	869	720	739	657
Juvenile Delinquency	316	458	221	217	193
Juvenile Special Proceedings	781	773	705	705	609
Juvenile Drug Court	131	217	176	146	233
Land Registration	2	1	7	5	5
Probate	154	190	168	169	208
Special Proceedings	216	202	197	185	187
Small Claims	2,122	1,643	1,932	2,015	1,580
Foreign Orders	3	1	0	1	4
Protective Orders	125	137	167	131	117
Restitution & Fines	42	32	40	67	65
Traffic Citations	14,921	13,441	11,867	10,983	11,787
Total Case Filings	24,212	21,765	19,956	18,736	18,830
Percent change relative to previous year (%)	0.67	-10.11	-8.31	-6.11	0.50

In 2015, overall case filings slightly increased by a percentage of 0.50 from the previous year. The number of criminal felony and juvenile drug court filings increased and were the most filings received in the last 10 years.







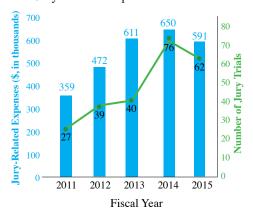


Traffic Citations Filed 2015: Northern Court – 8,997 Hagåtña Court – 2,790

## **Jury Management Statistics**

The Jury Unit oversees the jury process for matters brought before the Superior Court and is primarily responsible for ensuring the availability of grand jurors and trial jurors for matters in the Superior Court. Each year, thousands of jurors representing a fair cross-section of the community are summoned for jury duty. The Jury Unit conducts orientations for the summoned jurors in order to provide jurors the necessary information for jury service. In 2015, there was a slight decrease in the number of jury trials, with more than 16,000 jurors present at orientations, jury selection and court proceedings. There was also an increase in the number of grand jury proceedings held.

Jury-Related Expenses and Trials



#### JURY MANAGEMENT STATISTICS

Five-Year Comparative January 2011 through December 31, 2015

	2011	2012	2013	2014	2015
Petit Jury Orientations	15	22	24	30	26
Petit Jury Trial Case Appearance (Days)	111	162	318	404	271
Grand Jury Selections	2	2	2	2	2
Grand Jury Appearance (Days)	175	188	172	169	192
Grand Jury Cases Heard	701	708	720	701	821
Jurors Present	11,963	15,720	20,375	20,629	16,688

#### **Courts & Ministerial Division**

The Courts and Ministerial Division (C&M), one of the largest divisions of the Judiciary, is an integral part of the judicial process and can be described as the nerve center of the court. The staff of C&M is committed to providing the highest level of service to members of the bench, the bar and the public. Some of the essential duties of the division include: managing and processing all case filings under the jurisdiction of the Superior Court, maintaining the custody and control of all court records, assembling juries, providing court transcription services, preparing court clearances, and processing traffic citations.

Other essential services include the fair and equitable assignment of cases to Superior Court judicial officers, providing support staff for judges' chambers, managing the Court Interpreter Registry Program, and facilitating the use of the Self-Represented Litigants Kiosk by those citizens representing themselves in court proceedings. The C&M Division is committed to providing access to court records in a timely and professional manner, as well as other innovative services that promote the speedy resolution of matters brought before the court.

C&M is comprised of the following units:

- Intake & Mid-intake
- Records
- Traffic Violations Bureau
- Small Claims Court
- Team Units
- Appeals
- Jury Unit
- Master Calendar Cases
- Court Reporters Unit
- Court Interpreter Registry Program

Danielle T. Rosete, Clerk of Court

# **Therapeutic Courts**

In an effort to address the underlying reasons and causes of criminal behavior, the Superior Court of Guam has developed the following therapeutic courts: Adult Drug Court, Juvenile Drug Court, Family Violence Court, Mental Health Court, and Veterans Treatment Court. These programs transform the interaction between criminal offenders and the justice system by using a non-traditional process involving a multi-disciplinary approach. This approach includes treatment, frequent status hearings, counseling, and graduated sanctions and rewards for participants. Research shows that these types of programs are better able to reduce substance abuse, recidivism, and jail overcrowding than the traditional adversarial system.

### **Adult Drug Court**

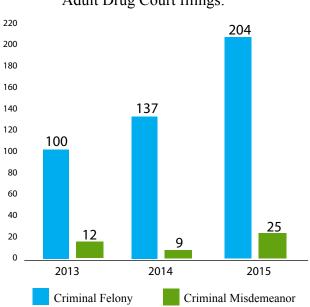
The Adult Drug Court (ADC) involves cases where adult defendants are charged with a drug offense (and may include other criminal offenses in addition to the drug offense). The goal of the ADC program is to provide participants intensive treatment and counseling services to address their substance abuse addictions. Participants eligible for the ADC program must undergo frequent random drug testing and agree to sanctions for failure to comply with the program guidelines. There are two tracks to the ADC program - ADC I for first-time possession offenders, and ADC II for repeat offenders whose offenses were related to drug or alcohol use.

The number of Adult Drug Court filings in 2015 nearly doubled from the 2014 filings. In 2015, ADC I received 132 new referrals, of which 38 were determined eligible to participate in the program. The ADC II received 34 referrals, of which 8 were determined eligible to participate in the program.

In 2015, 28 participants graduated from the ADC I program and 3 participants graduated from the ADC II program.

Judge Vernon P. Perez presides over the Adult Drug Court docket.

# Adult Drug Court filings:



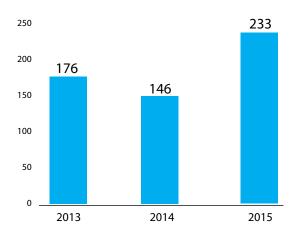
### **Juvenile Drug Court**

The Juvenile Drug Court (JDC) involves juvenile cases with a drug or alcohol offense. In many cases, the juvenile is alleged to have committed some other offense in addition to the drug or alcohol offense. Participants eligible for the JDC program receive drug treatment services, recognizing that substance abuse addictions may develop in youth and that delinquent behavior may stem from substance abuse related issues. In addition, the participants have frequent hearings, random testing, group counseling sessions, life skills workshops, and recreational therapy sessions.

In 2015, the Judiciary received the highest number of JDC filings in the last 10 years.

Judge Anita A. Sukola presides over the Juvenile Drug Court docket.

## Juvenile Drug Court filings:

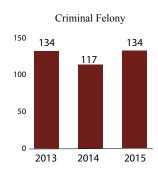


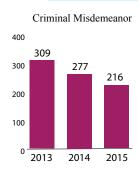
### Family Violence Court

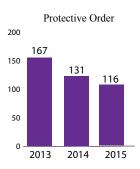
The Family Violence Court is an integrated domestic violence court that allows a family to have all civil and criminal cases arising from the same incident heard by the same judge who addresses legal issues that arise within families. The "One Judge, One Family" concept helps to improve caseload efficiency while increasing the services provided to victims and increasing defendant accountability.

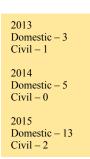
Judge Arthur R. Barcinas presides over the Family Violence Court docket.

#### Family Violence Court Filings









#### **Mental Health Court**

The Mental Health Court strives to provide sustainable and adequate treatment for adult defendants who are mentally impaired or developmentally disabled – a segment of our population that too often is misunderstood and underserviced. This therapeutic court provides wraparound community-based treatment and services to defendants diagnosed with a mental illness brought before the court for alleged criminal behavior. The court ensures that qualified defendants are properly screened, evaluated, and treated. Defendants in the program are closely monitored and encouraged to attend appointments, take prescribed medications, and report to the probation office as directed.

In 2015, the Mental Health Court served a total of 32 clients.

Judge Maria T. Cenzon presides over the Mental Health Court docket.

### **Veterans Treatment Court**

In 2015, the Judiciary launched its newest therapeutic court, the Veterans Treatment Court. The goal of this new therapeutic court is to intersect justice-involved veterans and divert them into treatment, judicial monitoring, and supervision. Consistent with best and promising practices, evidence-based principles are implemented in the program, including Screening and Assessment, Procedural and Distributive Justice, Judicial Interaction, Monitoring, Treatment and Other Services, Relapse Prevention, Aftercare and Community Integration. Veteran participants of the program are provided with specialized services and support through a network of service providers, including the Guam Community-Based Outpatient Clinic, Guam Behavioral Health and Wellness Center, Guam VET Center, and Guam Veterans Affairs Office.

In 2015, 137 justice-involved veterans were screened and interviewed for placement in the Veterans Treatment Court.

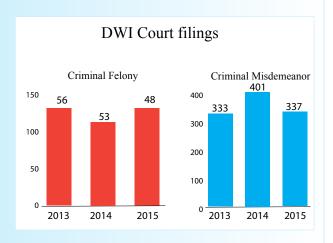
Judge Maria T. Cenzon presides over the Veterans Treatment Court docket.

#### **DWI Court**

In addition to the therapeutic courts, the DWI Court addresses cases involving Driving While Intoxicated and Driving Under the Influence offenses. Under the DWI docket, cases are resolved within 90 – 120 days from the date of arraignment. The consequences for the crime are immediate, and as a result, a violator is more likely to associate the intoxicated driving with the punishment, creating a deterrent effect and preventing recidivism. The DWI docket also requires frequent court hearings and counseling sessions as well as random breath and urinalysis testing. In 2015, the Judiciary received a DWI Court Enhancement grant, which will aim to provide treatment services to defendants.

In 2015, the Judiciary administered 4,375 breathalyzer tests on defendants in the DWI Court.

Presiding Judge Alberto C. Lamorena III presides over the DWI Court docket.



### **Court Administrative Services Division**

The Judiciary's Court Administrative Services Division consists of the following offices: Court Programs, Human Resources, Financial Management, Management Information Systems, and Procurement & Facilities Management.

## **Court Programs Office**

The Court Programs Office is responsible for obtaining federal grants to fund Judiciary programs and for monitoring compliance with grant requirements to ensure continuity of federal funding. These grants enhance the Judiciary's ability to develop initiatives and programs without relying on local appropriations. Through the Court Programs Office's consistent performance in compliance monitoring, grant progress, and financial reporting, the Judiciary has garnered a solid reputation as a reliable, trustworthy, and efficient recipient of federal monies.

In 2015, the Court Programs Office secured more than \$1.7 million in new federal funding. Additionally, the Office continued to administer more than \$7.5 million in ongoing projects from previous fiscal years. The federal funds received in 2015 for new projects include:

- \$251,332 for Guam Adult Reentry Court Program
- \$50,000 for OJJDP Juvenile Justice Strategic Planning Project
- \$164,876 for National Criminal History Improvement Program
- \$11,798 for Guam WINGS Implementation and Guardianship Training Program

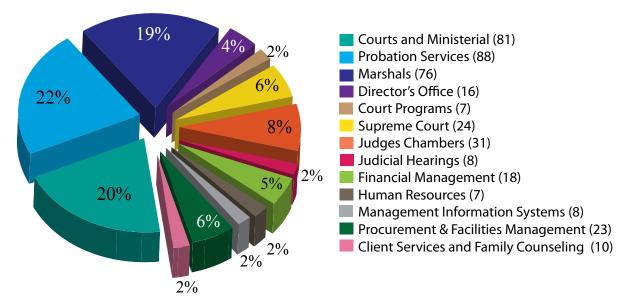
Cerina Y. Mariano, Court Programs Administrator

#### **Human Resources Office**

The Human Resources (HR) Office manages and administers all HR-related functions for the Judiciary, which includes responsibilities related to recruitment and selection, compensation and classification, performance management, benefits administration, training and development, leave administration, workforce discipline and management, analysis and strategic planning. Led by the HR Administrator, the seven full-time classified employees of the HR Office ensure the Judiciary's compliance and conformance with federal and local employment-related statutes, administrative employee management policies, and personnel rules and regulations adopted by the Judicial Council.

In 2015, the HR Office recruited and processed 54 new employees, as well as 17 in-house promotions. The Office also coordinated several employee training opportunities, including: training of Judiciary Marshals and Probation Officers in preparation for Peace Officer Standard Training Commission Certification; Culturally and Linguistically Appropriate Services training; fire warden training; and court security training;

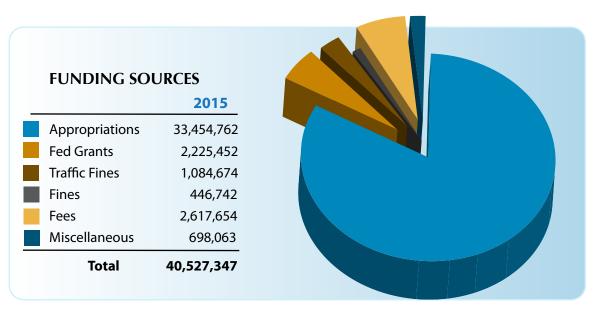
Barbara Jean T. Perez, Human Resources Administrator

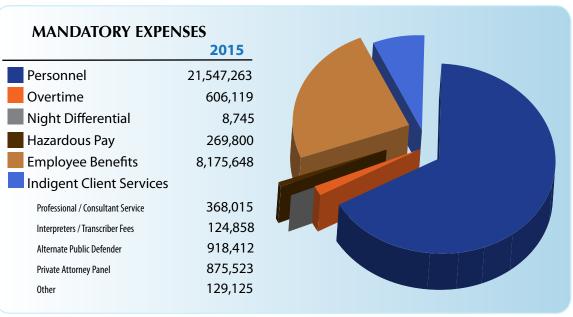


## **Financial Management Division**

The Financial Management Division (FMD) is responsible for effectively managing the Judiciary's financial resources and obligations. FMD conducts internal audits and prepares financial reports, including revenue and expenditure forecasts, accounts payable, payroll, federal and local appropriations, accounts receivable, and cash collection and disbursement. FMD is also responsible for various funds under the Judiciary's purview, such as the Operations Fund, the Judicial Building Fund, the Indigent Defense Fund, and fiduciary funds for cases involving court guardianships, trusts, and land condemnations. FMD spearheads the preparation of the Judiciary's annual budget.

Christopher M. Budasi, Controller





### **Management Information Systems**

The Management Information Systems (MIS) Office is responsible for the Judiciary's computer network and information system, including the development, installation, operation, and maintenance of hardware and software systems. MIS hosts information services for local and federal law enforcement entities, including the Virtual Computerized Criminal History (VCCH) System. Through the VCCH system, 13 local and 12 federal law enforcement agencies have "real time" access to comprehensive and consolidated criminal history information, which includes "rap sheet" records of arrests, charges, sentencing, and incarceration. The system also provides alerts as to warrants, medical precautions, and sex offender information, and is configured to allow for sharing information from the federal National Crime Information System and has the NLETS feature that provides access to Interpol information.

Peter Leon Guerrero, Management Information Systems Administrator

## **Procurement and Facilities Management**

The Procurement and Facilities Management Office handles purchases, capital improvements, project management, contract administration, and maintenance of the judicial building and grounds. Major projects in 2015 included the installation of the Judiciary's new Digital Court Calendar System; the replacement of video conferencing equipment for court hearings; the installation of the Judicial Services Center (i.e., information booth); and facility upgrades to the Historic Courthouse.

Gloria Long, Procurement & Facilities Management Administrator (2016) Raymond Taimanglo, Procurement & Facilities Management Administrator (2015)

### **Marshal Services Division**

The Marshal Services Division is responsible for all aspects of court security, from judicial officers, to court employees and patrons, and all judicial facilities. The division is also responsible for service of court documents, execution of warrants, and transportation of prisoners, among other duties. The division is comprised of the Field section (criminal, traffic, and civil/small claims), the Security section, the Supreme Court section, the Training and Staff Development section, and the Criminal Justice Information System (CJIS)/National Crime Information Center (NCIC) section.

The CJIS/NCIC section is responsible for submitting and updating criminal history records for Guam to the FBI, and is the sole submitting agency for Guam. The section also processes and remits payments received for fingerprint process for firearms identification, and conducts background checks requested by off-island law enforcement agencies. Among the section's many activities in 2015, it submitted 9,976 criminal felony and misdemeanor dispositions to the FBI, and processed 158 requests for background check from local and federal law enforcement agencies.

The Training and Staff Development section conducted various training programs in 2015, covering areas such as Active Shooter, Basic Firearms, Dignitary Protection, and Report Writing.

Edward S. Toves, Marshal of the Courts

# 2015 Execution/Service of Warrants and Other **Court Documents by Section:**

## **Criminal Section** 895 Warrants executed Other court documents received for service 4,799 Civil Section Warrants executed 269 Other court documents received for service 2,885 **Supreme Court Section** Documents received for service 578

### **Total Number of Adult Inmates Processed in 2015:**

Hagåtña Courthouse:	8,560
Northern Court Satellite:	387
Via video conference:	1,059

# **Client Services and Family Counseling**

The Client Services and Family Counseling (CSFC) Division provides a variety of direct therapeutic, psychological, evaluative, consultative, and educational services to the court-involved individuals. The division's mission is to:

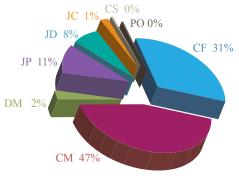
- Provide clinical services in support of the judicial process;
- Promote community activities that enhance a reasonable quality of life;
- Advance partnerships of equality, respect and peace among all people; and
- Foster social change.

CSFC assists in the treatment of court clientele whose psycho-social issues play a pivotal role in their legal problems. The division provides a variety of evaluations, treatment and referral services to individuals, couples and families as ordered by the court, including: Forensic and Psychological Evaluations; Individual, Couples/Conciliation and Family Counseling; Group Counseling; and In-House Consultation and Counseling. The services provided by CSFC allow for improved outcomes for defendants, victims, and families, and results in more efficient reporting to the court.

In 2015, CSFC staff provided professional consultation and technical assistance with grants and grant applications, such as the Veterans Treatment Court Project, the Domestic Violence Court Enhancement Project, the Judiciary's Strategic Plan, the Criminal Sexual Conduct (CSC) Strategic Planning, the CSC Management Committee/Guam Adult Reentry Court Task Force, and the Juvenile Justice Reform Initiative; and with program development and ongoing support of the therapeutic courts for Mental Health, Family Violence, and Juvenile and Adult Drug Courts.

In the domestic violence arena, CSFC continued to run domestic violence men's groups utilizing the STOP Program: Innovative Skills, Techniques, Options, and Plans for Better This program integrates a number of Relationships. evidenced-based practices using cognitive behavioral skills, mindfulness and a client-centered, skill-building approach that emphasizes respect for the offender himself.

Figure 1. Caseload Beginning CY 2015



Caseload Beginning 2015

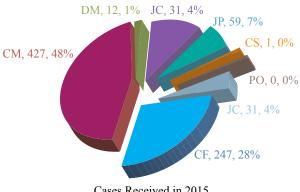
Figure 1 reflects the overall caseload at the start of 2015 by Case Type. 78% of the cases were adult criminal misdemeanor and felony cases, 20% were adolescents and children, and 2% were domestic, child support and protective order cases.

In 2015, staff worked on the development of a KIDS (Kids in Domestic Situations) curriculum, adapted from Peled, Einat, Groupwork with Child Witnesses of Domestic Violence: A Practitioner's Manual, Duluth Domestic Abuse Project. A room dedicated for children was identified and a mural was painted on the wall. This room will serve as a multi-purpose room for the group program and for treatment sessions involving children. The first group will be launched in 2016. The KIDS group will address safety, trauma, loss, and separation in a developmentally and culturally appropriate manner. The model for providing services for children in domestic abuse programs is shifting towards connecting children with their non-offending parent or guardian, as well as providing them with safe spaces to express their feelings and receive support.

As part of the Juvenile Justice Reform initiative, CSFC staff undertook SAVRY and MAYSI-2 training. The Risk-Need-Responsivity tool for probation and mental health screening tool for CSFC will assist in determining risk level and identifying special mental health needs requiring immediate attention. CSFC staff also participated in a number of training opportunities involving evidence-based practice.

Virginia W. Yasuhiro, CSFC Administrator

Figure 2. CY 2015 Case Referrals by Case Type



Cases Received in 2015

Figure 2 illustrates the number of new case types received in 2015, totaling 881 case types (771 cases).

Figure 3. Referral Trends Ten-Year Referral Trends

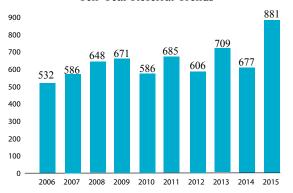


Figure 3 shows the trend in referrals to CSFC over a ten-year period. 2015 saw the largest increase in referrals, with a 30% increase in the number of referrals received over the number received in 2014.

Figure 4. CY 2015 Case Closures

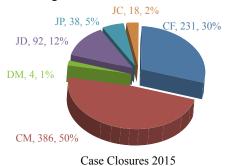
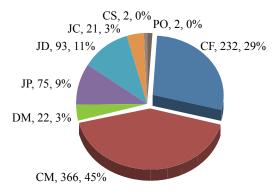


Figure 4 shows that there were 769 cases closed in 2015. Of the CY 2015 closures, 80% were adult criminal misdemeanor and felony cases, 19% were adolescents and children, and 1% were domestic and child support cases.

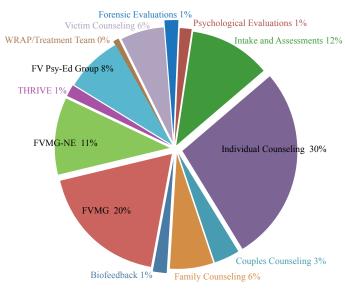
Figure 5. Caseload Ending CY 2015



Caseload ending 2015

Figure 5 shows the year 2015 ended with a caseload of 813. Of the open cases, 74% were adult criminal misdemeanor and felony cases, 23% were adolescents and children, and 3% were domestic/child support/protective order/other cases.

Figure 6. Service Distribution.



#### Service Distribution

Figure 6 depicts the distribution of clinical activity by service type. Group treatment (FVMG, FVMG-NE, THRIVE) at 46% and individual treatment at 27% are the most utilized services provided by CSFC.

Table 1. Services - Performance Outcome 2015

Services	Visits	No Shows	Client r-s	Total
Forensic Evaluations	62	7	0	69
Psychological Evaluations	36	7	5	48
Intake and Assessments	717	170	108	995
Individual Counseling	1732	388	370	2490
Risk Assessments	6	0	1	7
Couples Counseling	185	18	35	238
Family Counseling	321	36	58	415
Supervised Visits	3	0	0	3
Biofeedback	42	19	11	72
FVMG	1145	270	190	1605
FVMG-NE	618	134	60	812
THRIVE	76	4	13	93
FV Psych-educational Group	494	72	36	602
WRAP/Treatment Team	8	1	1	10
Victim Counseling	338	60	72	470
Grand Total	5783	1186	960	7929

Table 1 depicts the type and quantity of services provided by CSFC. 5,783 client treatment visits were held, with 1,186 no-shows in 2015.

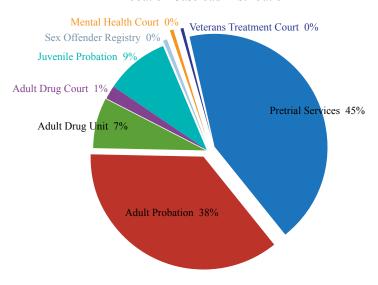
### **Probation Services Division**

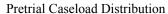
The mission of the Probation Services Division (PSD) is to assist in keeping the community safe and secure through the enforcement and monitoring of court orders for more than 7,400 court-involved individuals who are placed on supervised release, both pre- and post-adjudicated, deferred or regular probation in lieu of incarceration as mandated by 7 GCA § 8110. PSD promotes and enhances a safe environment for Guam's community by monitoring adherence to court orders for persons released pending disposition of their case. PSD tracks and enforces the payment of fines, fees, court costs, restitution payments to victims, and court-ordered treatment services. Additionally, PSD administers drug and alcohol testing, community service programs, alcohol education programs, theft diversion programs, educational/rehabilitative programs, and anger and stress management programs. The division also provides community policing through the School Resource Officer Program, and performs community outreach to schools, businesses, and organizations with the goal of reducing referral of new cases and offender recidivism.

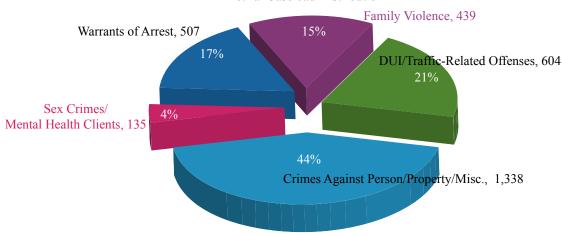
In 2015, the division focused its efforts on identifying prescreening and risk and needs assessment tools for adult and juvenile offenders. PSD staff received training on various tools which will help in identifying the risk levels of offenders. PSD also launched the first Kamp Kotte, an alternative to traditional probation and community service for youth. The division also was trained in using a screening tool for justice-involved veterans and assisted in the launch of the Veterans Treatment Court and mentoring program. Some significant statistics in 2015 include the administration of 31,136 drug and alcohol tests by the Intake/Drug Testing section, the registration of 43 convicted sex offenders in the Guam Sex Offender Registry, and the filing of 1,728 violation reports for non-compliance of probationers.

John Q. Lizama, Chief Probation Officer

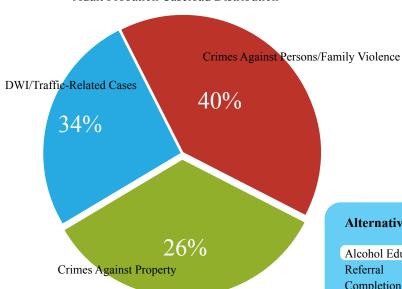








## Adult Probation Caseload Distribution



# **Alternative Sentencing Office (ASO) Programs for 2015:**

Alcohol Education Program	
Referral	357
Completion	200
Pending/Non-Compliance	166
Sessions Attended	1,750
Driving With Care Program – Im	plemented in November 2015
Referral	41
Completion	31
Non-Compliance	10
Sessions Attended	186
Anger and Stress Management Pr	rogram (ASMP–Adult)
Referral	73
Completion	54
Pending/Non-Compliance	21
Sessions Attended	644
Petty Theft Diversionary Program	n (PTDP-Adult)
Referral	106
Completion	73
Pending/Non-Compliance	33
Court Crime Prevention Program	(CCP–Juvenile)
Referral	19
Completion	19
Sessions Attended	114
Anger and Stress Management (A	ASMP–Juvenile)
Referral	12
Completion	5
Non-Compliance	7
Sessions Attended	70
Community Service Program (CS	S – Juvenile and Adult)
Referral	717

Completion

Hours Completed

103,152

265



Judiciary of Guam 120 West O'Brien Drive Hagåtña, Guam 96910