



Artist of the Atrium Sculpture Jeff Skvaril "Navigamus" (Latin for "We sail").

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## MESSAGE FROM THE CHIEF JUSTICE AND THE ADMINISTRATOR OF THE COURTS

Håfa Adai! We are excited to present the 2014 Annual Report of the Judiciary of Guam. It has been a busy year at the Judiciary and this Report highlights our activities. It also provides you with caseload and statistical data for the appellate, trial, specialty and therapeutic courts of Guam.

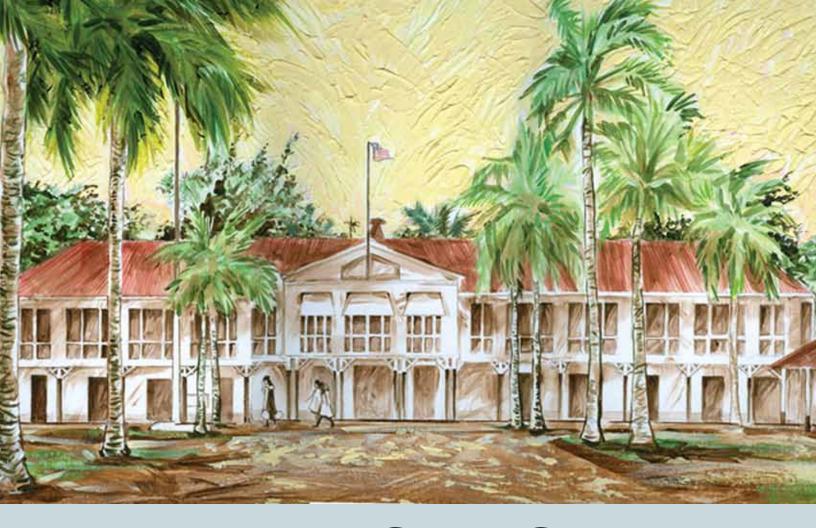
We are quite proud of all that we have accomplished in the past year, but we also know well that there is still work to be done. We are in the midst of a critical review of the manner in which we deliver juvenile justice and making reformations to ensure that our justice-involved youth are served in ways that direct them away from criminal activity and into productive adulthood.

The work of the Judiciary is not easy. Indeed, it can be quite difficult at times, but thankfully, the Judiciary is not doing this work alone. We have developed strong partnerships throughout the educational, law enforcement and social service communities. These partnerships are evidence of the strength of our island and on the importance that we all place on ensuring that the delivery of justice is fair and efficient.

We invite you to read the report and learn about the work being done by the men and women of the Judiciary in service to you, our patrons.

Senseramente,

Robert J. Torres Chief Justice of Guam Joshua F. Tenorio Administrator of the Courts



# COURT GOVERNANCE AND ADMINISTRATION

### **Judicial Council of Guam**

The Judicial Council of Guam is the governing body of the Judiciary of Guam. Pursuant to law, it is composed of all full-time justices of the Supreme Court, the Presiding Judge of the Superior Court, and a delegated Superior Court judge. The current composition of the Judicial Council was created in 2003, and in 2004, after an amendment to the Organic Act of Guam effectuated by the United States Congress in Public Law 108-378, the judicial branch was declared a separate and co-equal branch of the Government of Guam. Under 48 U.S.C. § 1421-1(b), the Chief Justice of Guam retains all supervisory authority of the judicial branch. With the advice of the Judicial Council, the Chief Justice governs the divisions and offices within the Judiciary of Guam.

The Judicial Council holds monthly regular meetings. Public notice is provided of all regular meetings, and any interested person may attend to learn more about the challenges facing the Judiciary as it ensures the fair administration of justice to the people of Guam.

In 2014, the Judicial Council adopted 25 Judicial Council resolutions, which are available for review on the Judiciary of Guam website. These resolutions addressed governance of the judicial branch, including:

- Approval of revisions to the Judiciary's Equal Employment Opportunity Policy and Discrimination Charge Procedure
- Approval of the FY2015 Judiciary of Guam budget
- Adoption of the pay scales included in the Competitive Wage Act of 2014

Members of the Judicial Council of Guam: Chief Justice Robert J. Torres, Chairperson Justice F. Philip Carbullido Justice Katherine A. Maraman Presiding Judge Alberto C. Lamorena III Judge Arthur R. Barcinas

### Administrative Office of the Courts

The Administrative Office of the Courts has the primary responsibility of ensuring the efficient and effective operations of the Judiciary of Guam, consisting of shared services provided to the Supreme and Superior Courts. The Administrative Office oversees the following five divisions of the Judiciary: Court Administrative Services (Court Programs, Human Resources, Financial Management, Management Information Systems, and Procurement & Facilities Management), Client Services & Family Counseling, Probation Services, Marshal Services, and Courts & Ministerial.

The Administrative Office of the Courts consists of:
Joshua F. Tenorio, Administrator of the Courts
Robert Cruz, Deputy Administrator of the Courts
B. Ann Keith, Staff Attorney for the Unified Judiciary of Guam
Sophia Santos Diaz, Staff Attorney for the Unified Judiciary of Guam







### Justices of the Supreme Court of Guam



Chief Justice Robert J. Torres, Jr. was appointed to the Supreme Court of Guam in 2004 and is currently serving his second term as Chief Justice.

Chief Justice Torres presently serves on the Conference of Chief Justices' Board of Directors and serves as the Board Liaison for the Government Relations Committee and Planning Meeting Committee for CCJ/COSCA. Over the past few years, he has been selected by the National Center for State Courts to educate and assess the courts in various developing countries in Asia and the Pacific. Recently, he led a delegation to Bangladesh and Bhutan to train and educate judges and justices on implementing the International Framework for Court Excellence.

Chief Justice Torres serves as Justice Pro Tempore for the Supreme Court of the CNMI. He chairs the Judiciary's subcommittees on Civil Jury Instructions, Rules of Civil Procedure & Rules of Court, E-filing, Juvenile Court Referral Process, Evidence-Based Practices, Technology Information Systems, and Video Conferencing, and he is instrumental in the Judiciary's launch of a modern case management system. He also chairs the Judiciary's 2012-2015 Strategic Plan Focus Area on Operational Efficiency, Effectiveness and Timeliness. Additionally, he chairs the Criminal Justice Automation Commission, which oversees the criminal justice information sharing initiative in Guam. Chief Justice Torres has lectured in more than twenty countries on a variety of subjects including the International Framework for Court Excellence, cultural competency, court community communication, alternative dispute resolution, technology, and judicial ethics and discipline.

Chief Justice Torres received a B.B.A. in Accounting (magna cum laude; Beta Gamma Sigma; Beta Alpha Psi) in 1980 from the University of Notre Dame, a Juris Doctor degree from Harvard Law School in 1985, and was awarded a Doctor of Laws (LL.D.) Honoris Causa from the University of Cebu in the Philippines. He and his wife Mary have three children and seven grandchildren.



Associate Justice F. Philip Carbullido was appointed to the Supreme Court of Guam in 2000 and served as Chief Justice for three terms.

Justice Carbullido presently serves as chair of the Education Committee of the Pacific Judicial Council, which consists of the Chief Justices of Guam, the CNMI, Palau, the Federated States of Micronesia, the Republic of the Marshall Islands, and the Territory of American Samoa. The Pacific Judicial Council provides training for judicial officers and administrators throughout the Pacific. Additionally, Justice Carbullido previously served as Vice President and a member of the Board of Directors of the Conference of Chief Justices, a forum comprised of the highest judicial officers of the United States, its commonwealths, and its territories. Justice Carbullido continues to serve as Justice Pro Tempore for the Supreme Court of the CNMI. Justice Carbullido chairs the Judiciary's subcommittee on the Guam Rules of Appellate Procedure, and he co-chairs the Juvenile Justice Reform Focus Area on Juvenile Defense and Prosecution Standards as well as the committee overseeing the implementation of the Judiciary's Strategic Plan.

Justice Carbullido received his B.S. in Political Science in 1975 from the University of Oregon and his Juris Doctor degree in 1978 from the University of California, Davis School of Law. He and his wife Fay have four children and one grandson, Kellan Philip.



**Associate Justice Katherine A. Maraman** joined the Supreme Court of Guam in 2008. She served as a Judge for the Superior Court of Guam for 14 years.

Justice Maraman serves as a part-time Associate Justice for the Supreme Court of Palau and as Justice Pro Tempore for the Supreme Court of the CNMI. She currently chairs the Drafting & Grading Committee for the Board of Law Examiners, the Judiciary's 2012-2015 Strategic Plan Focus Area on Satisfied and Competent Personnel, and the Juvenile Justice Reform Focus Area on Juvenile Defense and Prosecution Standards. Additionally, Justice Maraman chairs the Judiciary's subcommittee on Rules of Criminal Procedure and co-chairs the subcommittees on Criminal Jury Instructions, Rules of Evidence, and Rules of Civil Procedure. Justice Maraman is also an Adjunct Professor at the University of Guam.

Justice Maraman received a B.A. in Economics, cum laude, from Colorado College and a Juris Doctor degree from the University of New Mexico.

### Judges of the Superior Court of Guam



Presiding Judge Alberto C. Lamorena III presides over the Superior Court of Guam and is a member of the Judicial Council, the Guam Public Defender Service Corporation Board of Trustees, and Guam Board of Law Examiners. Prior to his appointment to the bench in 1988, he maintained a private practice and was an accomplished legislator serving in leadership positions in the 15th through 19th Guam Legislatures. Presiding Judge Lamorena established the Pacific Judicial Council in 1991. That same year, he led the construction of the Guam Judicial Center. He initiated the translation and preservation of historical court documents and the movement to adopt Guam's first Victim's Bill of Rights and family violence law. He implemented the first court-wide computerized case management system (AS-400) as well as the Criminal Justice Information System (CJIS) to assist federal and local law enforcement, and the Client Services and Family Counseling Division to treat offenders. He also established the concept of specialty courts and initiated the Adult Drug Court, Family Violence Court, and Mental Health Court, serves as chairman of the task force to create the Veterans Court, and is working to establish a DWI Treatment Court and Reentry Court for violent offenders.

Presiding Judge Lamorena currently presides over General Jurisdiction cases and the DWI Court. He previously presided over the Family Violence Court, Family Court, Mental Health Court, and Adult Drug Court. He co-chairs the Juvenile Justice Reform Focus Area on the Court Referral Process and the Judiciary's 2012-2015 Strategic Plan Focus Area on Stakeholder and Community Relations, and he chairs the Criminal Sexual Offender Management Committee.

Presiding Judge Lamorena received a B.A. in Political Science from the University of Illinois, Urbana in 1971 and a B.A. in Accounting from the University of Texas, Austin in 1974. He received his J.D. from Drake University in Des Moines, Iowa in 1977.



Judge Michael J. Bordallo was appointed to the Superior Court of Guam in 1998. Prior to joining the Judiciary, Judge Bordallo was a private practitioner for nine years and also served as an Assistant Attorney General for Guam. He currently presides over the General Jurisdiction cases. He chairs the Judiciary's Juvenile Justice Reform Focus Area on Court Language. He serves as co-chairperson of the Judiciary's subcommittees on Civil Jury Instructions and Alternative Dispute Resolution, as well as the Guam Board of Law Examiners Drafting and Grading Committee. He also co-chairs the Judiciary's 2012-2015 Strategic Plan Focus Area on Operational Efficiency, Effectiveness, and Timeliness. He previously served as President of the Board of Trustees for the Guam Law Library.

Judge Bordallo believes in remaining part of the community and has been actively involved in the local soccer organization, having served as its President, Vice President, and General Secretary. He currently serves as Chairman of its Disciplinary Committee and as a Match Commissioner for the AFC and FIFA.

Judge Bordallo received a B.B.A. in 1983 and a J.D. in 1987 from the University of Notre Dame in South Bend, Indiana.



Judge Anita A. Sukola maintained a private practice for nearly 11 years and was a full-time Assistant Professor at the University of Guam prior to her judicial appointment in 2002. Judge Sukola's public service includes Director of Education (1989-1991); Deputy Director of Education (1987-1988); and Attorney at the Public Defender's Office. She has also served as legal counsel for the Port Authority of Guam Board of Directors and the Chamorro Land Trust Commission, and as Staff Attorney to Senator Don Parkinson (17th Guam Legislature). Judge Sukola currently presides overJuvenile Drug Court (Family Court II) and General Jurisdiction cases. Additionally, she chairs the Judiciary's 2012-2015 Strategic Plan Focus Area on Access to Courts and Delivery of Services, and she co-chairs the Juvenile Justice Reform Focus Area on Evidence-Based Practices and the subcommittees on Pro Se Litigation and Criminal Jury Instructions.

Judge Sukola obtained a B.A. in History and Secondary Education from Washington State University in 1973 and a J.D. from the People's College of Law in 1983.



### Judges of the Superior Court of Guam

Judge Arthur R. Barcinas has served as a judge of the Superior Court of Guam since 2005. He maintained a private practice for fourteen years prior to his judicial service, and he served as the Hearings Officer for Small Claims Court, as Traffic Court Judge Pro Tempore, and as an Administrative Hearings Officer prior to becoming a judge. He also served as legal counsel to Governor Felix P. Camacho and as Chairman of the Chamorro Land Trust Commission Board of Directors. Judge Barcinas currently presides over General Jurisdiction cases and Family Violence Court. He is a member of the Judicial Council, and he co-chairs the Judiciary's 2012-2015 Strategic Plan Focus Area on Stakeholder and Community Relations, the Juvenile Justice Reform Focus Area on Juvenile Defense and Prosecution Standards, and the subcommittee on Rules Governing the Admission to the Practice of Law and the Rules for the Discipline of Attorneys. Additionally, he is a member of the subcommittees on Pro Se Litigation, Criminal Jury Instructions, Rules of Civil Procedure & Rules of Court Revision, and E-Filing Rules.

Judge Barcinas received a B.S. in Political Science from the University of Hawaii at Manoa in 1986 and a J.D. from Gonzaga University School of Law in 1989.



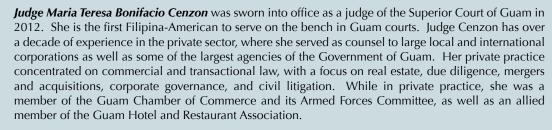
Judge Vernon P. Perez was appointed to the Superior Court bench in 2008. Judge Perez currently presides over General Jurisdiction and Adult Drug Court I, Adult Drug Court II, and Traditional Drug Court cases. Prior to joining the Judiciary, he was the Executive Director of the Guam Civil Service Commission and Deputy Judge Advocate General of the Guam National Guard. Judge Perez began his legal work as an Assistant Attorney General in the Family Division of the Office of the Attorney General of Guam. Previously, his public sector work included: Legislative Assistant to Senator Felix P. Camacho; Press Secretary to Congressman Ben Blaz in the U.S. House of Representatives; and Math and English teacher at F.B. Leon Guerrero Middle School. He co-chairs the Judiciary's 2012-2015 Strategic Plan Focus Area on Satisfied and Competent Personnel, the Juvenile Justice Reform Focus Area on Court Language, and the subcommittee on E-Filing Rules. He is also the President of the Guam Law Library Board of Trustees.

Judge Perez obtained a B.A. from the University of California, San Diego in 1987 and his J.D. from the University of Hawaii Richardson School of Law in 1997.



Judge James L. Canto II was appointed to the Superior Court of Guam in 2011, after having practiced in the public and private sectors for fifteen years as an Assistant Public Defender, a co-founding partner of a private law firm, and Chief Legal Counsel to the Governor of Guam. He currently presides over General Jurisdiction cases. He co-chairs the Judiciary's 2012-2015 Strategic Plan Focus Area on Operational Efficiency, Effectiveness, and Timeliness and the subcommittee on Rules of Civil Procedure & Rules of Court Revision.

Judge Canto obtained a B.A. in Psychology from Trenton State College in 1992 and his J.D. from the University of California Hastings College of the Law in 1995.





Judge Cenzon served as a member of the Board of Governors of the Guam Bar Association (2006-2008) and was elected as its Secretary (2008-2012). Before taking the bench, she also served on the Board of Directors of the Guam Legal Services Corporation—Disability Law Center. On October 7, 2014, the Filipina Women's Network named Judge Cenzon as one of the 100 Most Influential Filipina Women in the World.

Judge Cenzon presides over General Jurisdiction cases and Family Court I, which includes Juvenile cases and Guam's specialty Mental Health Court. Most recently, Judge Cenzon was tasked with starting up the Veterans Treatment Court, Guam's newest specialty court. She is the Judiciary representative to the Governor's Executive Committee on Systems of Care, a member of the Veterans Court Committee, a member of the subcommittee on the Guam Rules of Appellate Procedure, and sits on several other Judicial Committees. She serves as Vice Chair of the Judiciary's Juvenile Justice Reform Focus Area on the Court Referral Process.

Judge Cenzon received her undergraduate degree from Marquette University in Milwaukee, Wisconsin, and her J.D. from Loyola University Chicago School of Law.



### Other Judicial Officers of the Superior Court of Guam

Magistrate Judge Alberto E. Tolentino was first appointed to the Superior Court of Guam in 2009, and he was reappointed to a second four-year term in 2013. He previously served as Chief Deputy Attorney General of Guam and as the Ethics Prosecutor. As a Magistrate Judge, he has authority to preside over small claims cases, traffic cases, as well as cases involving change of name, collections, and certain uncontested divorces and post-judgment collection proceedings. In criminal cases, he presides over first appearances and arraignments, may determine bail and pre-trial release conditions, as well as take pleas and impose sentences in misdemeanor cases. He has the authority to issue summons and bench warrants, and hear certain returns of warrants. In addition, he has authority to preside over any matter which may be heard by a Referee of the Superior Court of Guam; and upon appointment, may serve as a Special Master, or as a settlement judge in a civil or domestic case, or a Judge Pro Tempore. He co-chairs the Judiciary's Juvenile Justice Reform Focus Area on Court Language.

Magistrate Judge Tolentino received a B.S. in Biology from the University of San Francisco in 1982 and his J.D. from the University of the Pacific McGeorge School of Law in 1993.



Judge Pro Tempore Richard H. Benson became a judge of the Island Court in 1970 and of the Superior Court in 1974. He resigned in 1981 to become a justice of the Supreme Court of the Federated States of Micronesia, from which he retired in 2001. Since his return to Guam that same year, he has served as a Judge Pro Tempore of the Supreme Court of Guam and as a Justice Pro Tempore of the Supreme Court of Guam, in addition to serving in other Micronesian courts. The Judicial Council of Guam presented Judge Benson with the Hustisia Award in 2012. This award recognizes a person or organization that has made a significant contribution toward the improvement of the administration of justice and good government.

Judge Benson received his J.D. from the University of Michigan Law School in 1956.



**Administrative Hearing Officer Linda L. Ingles** has presided over the Judicial Hearings Division of the Superior Court of Guam since 1995, providing expedited adjudication of child support matters. In addition, she presides over juvenile cases and designated family court matters, and contributes oversight and guidance for the revision process of the Rules of Expedited Process for the Superior Court of Guam. She serves as Vice Chair of the Judiciary's Juvenile Justice Reform Focus Area on the Court Referral Process.

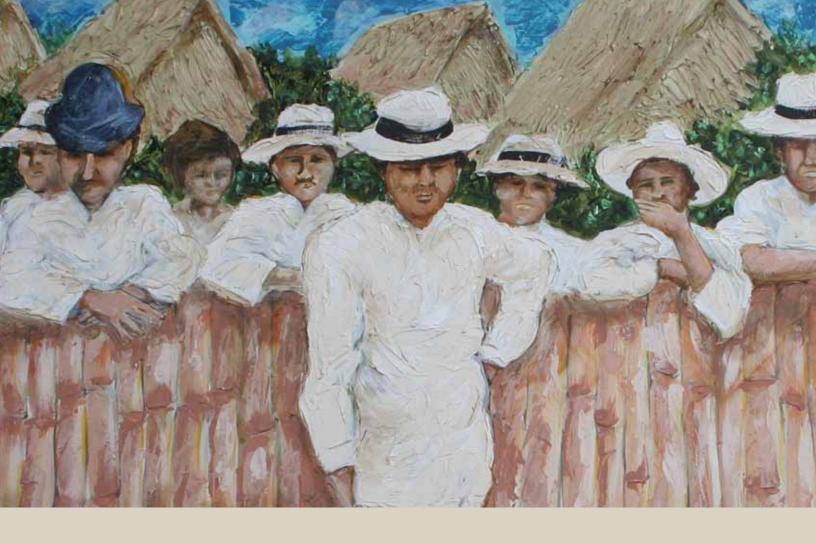
Prior to taking the bench, Administrative Hearing Officer Ingles practiced extensively in both the private and public sector. As a founding partner of the law firm of Lamorena & Ingles, P.C., she litigated a multitude of civil and criminal matters. She served the Superior Court as a Judge Pro Tempore in Small Claims Court and Traffic Court as well as the public as legal counsel to the Governor of Guam, legal counsel to Senator J. George Bamba, counsel for the Guam Housing Corporation, and an attorney for the Public Defender's office. Her legal career began as a law clerk for the Superior Court of Guam.

Administrative Hearing Officer Ingles obtained a B.S. in Political Science from the University of Oregon in 1975 and a J.D. from Whittier College School of Law in 1980.



**Small Claims Referee Benjamin C. Sison, Jr.** was appointed by the Supreme Court of Guam in 2009 to serve as a part-time Referee presiding over trials and hearings for Traffic Court and Small Claims Court. He is a member of the Judiciary's subcommittee on Technology & Information Systems.

Referee Sison received a B.S. in Biology in 1986 from the University of Hawaii at Manoa; his J.D. in 1990 from Boston College Law School; an M.B.A. in 1994 from Seattle University Albers School of Business; and an LL.M. in 2004 from the University of Washington School of Law.



2014 YEAR IN REVIEW

### **Recognizing Stakeholders**

The efficient administration of justice requires cooperation among the many agencies and law enforcement entities. In appreciation of the support given by local and federal government agencies, community organizations, and media partners, the Judiciary held its first Stakeholder Recognition Ceremony at the Hotel Nikko Guam's Tasi Ballroom on January 17, 2014. The event began with a hosted luncheon, followed by the presentation of plaques and certificates to stakeholder entities and their representatives.

The Masters of Ceremonies, Superior Court Judge Arthur R. Barcinas and then-Director of Policy, Planning, and Community Relations Joshua Tenorio, described the varied contributions made by the many stakeholders, who include:

- Guam Community College, which provides therapeutic court clients with educational or high school diploma equivalency and provided Firearms Simulator Instructor's Training and Emergency Vehicle Operator's Training for Judiciary marshals;
- Guam Chamber of Commerce, which supports both the Adult and Juvenile Drug Court programs by offering incentives and life skills training to participants; and
- Catholic Social Services, which operates Alee Shelters I and II, and offers short-term shelter to victims of domestic violence, spouse abuse or neglect, as well as assistance, guidance, and counseling.









# Honorable Robert J. Torres Sworn In for Second Term as Chief Justice

On January 17, 2014, Justice Robert J. Torres was elected the Chief Justice of the Supreme Court of Guam, succeeding Chief Justice F. Philip Carbullido, who was elected in 2011. On January 21, 2014, Justice Torres took the formal oath of office during a promulgation hearing at the Justice Monessa G. Lujan Appellate Court Room.

Justice Torres was appointed to the Supreme Court of Guam in 2004 and had previously served as Chief Justice from 2008 to 2011. The Chief Justice may serve a maximum term of three years, and is not permitted to serve consecutive terms. At the end of the term, the members of the Supreme Court elect a Chief Justice among themselves.





### **Taitano Retires as AOC**

In January 2014, after 28 years of service with the Judiciary, Perry C. Taitano retired as the Administrator of the Courts. Mr. Taitano played an integral role in the administrative unification of the Supreme and Superior Courts of Guam and provided admirable leadership in the unification of the courts. Members of the Judicial Council presented Mr. Taitano with a Judicial Council resolution and thanked him for his many contributions to the Judiciary.













# Silebrasion Mes Chamorro: "Tånom I Simiyan Irensia-tå gi Famagu'on-ta" (Chamorro Month Celebration: "Plant the Seeds of Our Heritage Among Our Children")

Every March, Guam celebrates the rich culture and heritage of the Chamorro people during Mes Chamorro (Chamorro Month). In 2014, the Judiciary of Guam was proud to take part in Silebrasion Mes Chamorro, hosting several events throughout the month to celebrate our island's culture and history.

On March 18, the Judiciary officially took the Håfa Adai Pledge, joining other Government of Guam agencies, local businesses, and non-profit organizations that have demonstrated a commitment to perpetuating and preserving the language, culture, and traditions of the Chamorro people.

Each week in March, there was an afternoon merienda sponsored by Judiciary divisions, featuring Chamorro food such as *kelaguen* and *tatiyas, empanada, manha* (young coconut), and traditional desserts including *pastit* (turnovers), *boñelos* (donuts), *champulådo* (chocolate rice pudding), *potu, apigigi*, and *rosketti, rosettes*, and *guyuria* (cookies). Entertainment at the merienda events ranged from traditional cultural dances by Natibu Dance Academy to Chamorro songs performed by local singers. On March 21, Judiciary employees shared a court-wide potluck Chamorro fiesta lunch in the courthouse Atrium, with a menu consisting of traditional food, including red rice, *kelaguen* and *tatiyas*, barbequed chicken and ribs, *gollai hågon suni* (spinach in coconut milk), sun-dried beef and pork, and shrimp patties.

The Judiciary also participated in the Department of Chamorro Affairs/Guam Council of Arts and Humanities events, including the Chamorro display and decoration contest. Judiciary employees designed and constructed a "Tree of Life" display to reflect the Mes Chamorro theme, "Tånom I Simiyan Irensia-tå gi Famagu'on-ta" (Plant the Seeds of Our Heritage Among Our Children). The Judiciary also entered a five-person team in the Chamorro Challenge Bowl, held on March 14 at the Chamorro Village. The Judiciary team, led by Team Captain Manaura Quichocho and joined by Cynthia Sablan, Rose Salas, Sylvina Charfauros, and Rosa Ceribo, competed against other Government of Guam agencies to answer questions relating to the Chamorro language and culture.

### **Encouraging Employees to be "Active for Life"**

From January to March 2014, the Judiciary held its fourth Active for Life campaign, with a total of 60 employees joining the 10-week program focused on healthy eating, living, and general wellness. As part of an American Cancer Society initiative, the Active for Life participants held healthy food bake sales, sponsored educational and fitness classes, and conducted clean-up events at the island's beaches. The Judiciary's Active for Life program received the Model Worksite Wellness Program Award in 2013 from the Governor's Council on Physical Fitness and Sports.







### **Judiciary Named Finalist for Secretary of Defense Award**

In 2014, the Judiciary of Guam received both national and local recognition for its stalwart support of its National Guard and Reserve employees. In April, the Judiciary was named a finalist for the 2014 Secretary of Defense Employer Support Freedom Award, the Department of Defense's highest recognition given to employers for exceptional support of National Guard and Reserve employees. The Judiciary was one of the top 30 finalists nationwide, selected from 2,864 nominations submitted by National Guard and Reserve service members.

The Employer Support of the Guard and Reserve (ESGR) Guam-CNMI Committee honored the Judiciary as Guam's top public sector employer at the 6th Annual Employer Awards Gala on April 25 at the Pacific Star Resort. Justice F. Philip Carbullido represented the Judiciary of Guam at the gala event.







# Chief Justice Torres Delivers State of the Judiciary Address on Law Day

In his State of the Judiciary Address on May 1, 2014, Chief Justice Robert Torres described the evolving role of the Judiciary of Guam in ensuring that the people of Guam receive the fair and efficient administration of justice. In his annual address, held at the Guam Legislature's Antonio R. Unpingco Legislative Session Hall, Chief Justice Torres announced new initiatives in the Judiciary, from incorporating concepts of "individualized justice" to adopting evidence-based practices and methods for risk assessments of criminal offenders, to improving sentencing practices and management of offenders.

Chief Justice Torres also outlined the progress being made in ongoing Judiciary of Guam projects, from expanding the use of technology for court hearings through video conferencing, to the ability to make online payments for fines and fees, to streamlining the jury service and selection process by providing online jury questionnaires and juror identification.

He recognized that the spirit of true cooperation is an essential component of efficient service:

[T]he people of Guam are better served when we come to the table and share ideas and concerns with as much information and as many perspectives as possible. We must recognize the need for the branches to work together to produce the well-functioning government that our people deserve.

The genius of our form of government is that individually none of us could begin to achieve what, together, we can and will accomplish. To that end, I pledge my cooperation to make sure that the Guam we leave to our children and grandchildren is safer, better, and fairer for all.



### **Pacific Judicial Council Sponsors Juvenile Justice Conference**

Judicial officers, scholars, experts, and attorneys from the Pacific, the U.S., and Guam attended the 2014 Pacific Judicial Council (PJC) Juvenile Justice Conference held at the Hyatt Regency Guam from May 5 to 8, 2014. The keynote address was presented by Chief Justice Maria Lourdes Sereno of the Supreme Court of the Philippines, the country's first woman chief justice.

The conference gave special attention to issues relating to youth and juvenile offenders, and the conference attendees learned about topics ranging from the intrinsic physiological differences of a youth's brain, to the methodologies of assessment and treatment of juvenile offenders.

Mr. Robert T. Kinscherff, Ph.D., Esq., of the Massachusetts School of Professional Psychology, with his expertise as a psychologist and lawyer, gave presentations entitled "Applying Ethical Principles and Confronting Ethical Dilemmas in Forensic Practice"; "Addressing the Needs of Youth with Co-occurring Disorders Using Juvenile Drug Courts"; and "Distinguishing Clinical and Mental Health Practices." Evidence-based treatment options were discussed by Mr. Douglas Thomas of the National Council of Juvenile and Family Court Judges, in presentations entitled "Evidence Based Treatment Options" and "Risk/Needs Assessment." Harvard Medical School Clinical Instructor, Stephen H. Behnke, J.D., Ph.D, gave two presentations on "Juvenile Sex Offenders" and on "Confidentiality and Privilege in Juvenile Court: Judicial and Professional Practices." Conference attendees also heard from Mr. Ken Winters, Ph.D., of the National Council of Juvenile and Family Court Judges and Dr. Carey Heck of the National Association of Drug Court Professionals. Local speakers included Dr. Juan Rapadas of the Guam Department of Youth Affairs, who spoke about "Cultural Diversity and Adversity"; and Dr. Kirk Bellis, a private practitioner who has lent his expertise and assistance to judges in numerous juvenile cases.

The PJC is a regional organization of judicial officers from Guam; the Commonwealth of the Northern Mariana Islands; the Federated States of Micronesia and the states of Chuuk, Kosrae, Pohnpei, and Yap; American Samoa; and the Republic of Palau. Through the work of this organization, the judicial officers and administrators of these Pacific islands conduct joint educational and training opportunities in order to improve the efficient functioning of their jurisdictions' court systems.















### **Recognizing Backbone of the Courts**

**Program Fosters Spirit of Friendly Competition** 



The Employee Recognition Program (ERP) fosters a spirit of camaraderie among Judiciary employees by sponsoring sports and recreational activities throughout the year. Led by 2014 ERP Chairperson Judge Maria T. Cenzon, the "fiercely friendly competition" was evident in the sporting events, which included bowling in April, a golf tournament in May, softball games in June, volley-ball and basketball in August, and dragon boat racing in November.

For the first time, the ERP sent a team of 20 Judiciary employees to join the United Airlines 9th Annual "Towing the Line to Save Lives" Plane Pull on May 10, 2014, at the United Airlines hanger in Tiyan. Team Kotte was one of 40 teams challenged to pull a Boeing 737-800 aircraft, weighing 145,000 pounds, a distance of 12 feet in the fastest time. The event raised more than \$25,000 for the American Cancer Society and Guam Cancer Care.

The annual JUSTICE Awards Ceremony, held during the Judiciary's Thanksgiving Luncheon, served as the culmination of the 2014 ERP Program. The JUSTICE Awards are presented annually to employees who made significant contributions towards ensuring the Judiciary serves as the benchmark of professionalism.

### The JUSTICE Awards winners for 2014 were:

Honoring the Silent One: Michael Duenas, MIS Integrity Award: Linette "Buffy" M. Perez, AOC's Office Spirit of the Judiciary: Cynthia Sablan, Judge's Chambers Supervisor of the Year: Joey Terlaje, Marshal's Division

Excellence in Court Operations: Valerie Tenorio, Traffic Violations

Bureau; and Shaun Perez, MIS

Employee's Choice Awards:
Brianne Balbas, Judge's Chambers
Jenelyn Benlot, MIS
Joanna McDonald, Supreme Court
Margaret "Peggy" Paulino, Probation Division
Frank A. Perez, AOC's Office
Barry Quinata, Procurement & Facilities Management
Jeanette Roberto, Courts & Ministerial
Annaleah Sablan, Human Resources
Christina Marie Sablan, Marshal's Division
Evelyn Suda, Client Services and Family Counseling
Julie Terlaje-Williams, Financial Management
Jacob Unchangco, Judicial Hearings





### **Veterans Recognition Ceremony: Saluting Our Veterans**

On November 14, 2014, the Judiciary of Guam held its second annual Veterans Recognition Ceremony to honor the active employee guardsmen and reservists, employee veterans, as well as the employee spouses of active military service members and veterans. There was a special recognition for employees Joshua Tyquiengco and Christopher Somera, who were serving in Afghanistan. Chief Justice Torres and Chief Marshal Edward Toves gave a special commendation to Marshal Ronnie Castro, who retired in 2014 from the Judiciary of Guam, and former marshal and retired veteran Dean Quinata. These former employees suffered combat-related conditions, and were honored for the sacrifices they made on behalf of their country and their island.

Representatives from the Employer Support of the Guard and Reserve (ESGR) Guam-CNMI Committee presented awards to the Judiciary employees who

were nominated for the "My Boss is a Patriot" Awards. The employees were: Chief Justice Robert Torres, Judge Anita Sukola, Acting AOC Joshua Tenorio, Chief Marshal Edward Toves, Marshal Supervisor Troy Pangelinan, and Assistant Procurement Administrator Marissa Antonio.

Mr. Les Stahli was present and gave information to employees and their families about the assistance available from the Veterans Benefits Association. In the keynote address, Dr. Edward Santos of the Guam Vet Center described services available to veterans through the center. The ceremony concluded with the inspiring Armed Forces Medley, performed by the Island Choralers.





### **DWI Conference Features National Experts**

Judicial officers, experts, attorneys, probation officers, and stakeholders from the Pacific, the U.S., and Guam attended the 2014 Pacific Judicial Council (PJC) Driving While Impaired Conference held at the Hyatt Regency Guam from November 17 to 19, 2014.

The conference presenters provided information on what works best for DWI courts and dealing with offenders charged with a DWI offense. The conference attendees learned about topics on the principles of DWI courts, evidence-based treatment programs, supervising offenders, and designer and prescription drugs.

Judge Peggy Fulton Hora, a Senior Judicial Fellow for the National Drug Court Institute and the Global Centre for Drug Treatment Courts, gave presentations on



several topics including "Guiding Principles of DWI Courts and Other Promising factors"; "Marijuana and Driving Impaired"; "Ten Things We Know about Addiction"; and "Judicial Ethics Canons and Cases." Helen Herberts, J.D., who has worked in drug court systems since 1994, also gave presentations on topics entitled "Designer and Prescription Drugs"; "Community Supervision in Driving While Impaired Courts"; "Understanding Drug Testing: Concepts of and Interpreting Drug and Alcohol Testing Results"; and "How to Beat a Drug Test." Dr. Kenneth W. Wanberg, Th.D., Ph.D., a licensed psychologist and director of the Center for Addictions Research and Evaluation and a consultant and trainer with a number of criminal justice agencies and jurisdictions, gave several presentations on evidence-based strategies in DWI intervention.

### **Employee Retirements**



### Kenneth S. Cruz, Deputy Marshal II

After 25 years of service to the Judiciary, Kenneth Cruz retired in February 2014. He joined the Judiciary as a Deputy Marshal I in September 1989, and served as Deputy Marshal II and III and as an Acting Deputy Marshal Supervisor. In 2006, he was nominated for a JUSTICE Award as part of the Family Violence Enforcement Unit, as well as individually. He was also nominated in 2007 for the Spirit of the Judiciary Award. The Judicial Council presented Mr. Cruz with a Certificate of Commendation during its February 20, 2014 meeting.



### Josita M. Calvo, Court Fiscal Officer I

Josita "Josie" Calvo retired in May 2014 after more than 33 years with the Government of Guam, 26 years of which were with the Judiciary of Guam. Ms. Calvo joined the Judiciary in 1984 after serving in both the legislative branch and the Governor's Office. She began as an Administrative Assistant and was promoted to Administrative Secretary and Administrative Officer, before she transferred to the Financial Management Division, where she worked as a Fiscal Officer. She concluded her career in performing financial management duties in the Office of the Public Guardian.



### Rodolfo O. Carino, Alternative Sentencing Supervisor

Rodolfo Carino served 33 years at the Judiciary of Guam before retiring in September 2014 after nearly 20 years as the Alternative Sentencing Supervisor of the Probation Services Division. Mr. Carino began his Judiciary career in 1981 and served in various administrative positions before he began in the Alternative Sentencing Office. He served as an Alternative Sentencing Officer II and III, and was promoted to Alternative Sentencing Administrator and Supervisor. His contributions to the Judiciary and the community were recognized by the Judicial Council, and he was presented with a Certificate of Commendation during the September 22, 2014 meeting.



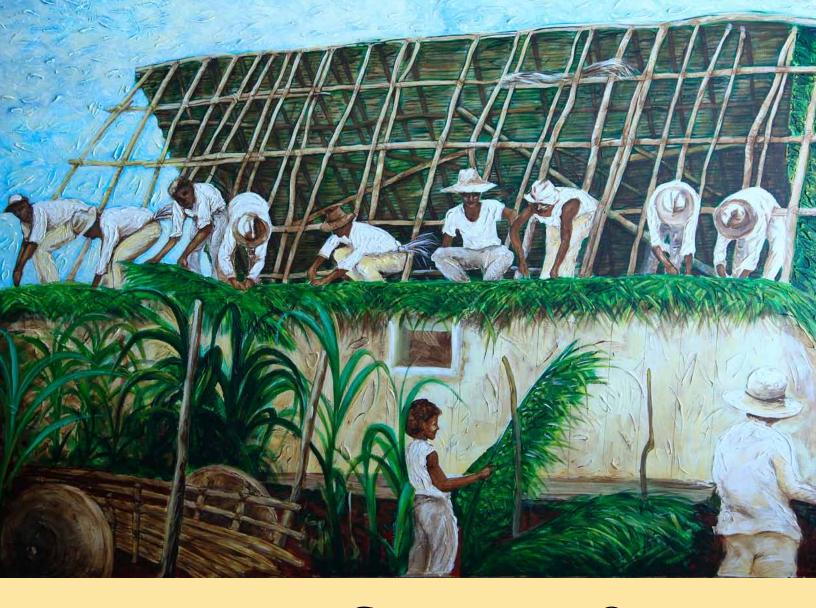
### Theodoro P. Padua, Deputy Marshal Supervisor

Theodoro Padua gave 24 years of service to the Judiciary of Guam in the Marshal Services Division before retiring in October 2014 as a Deputy Marshal Supervisor. Mr. Padua joined the Judiciary in 1990 as a Deputy Marshal II after more than nine years with the Guam Police Department. He received the Pedro "Doc" Sanchez scholarship from the University of Guam, graduating with a Bachelor of Science degree in Criminal Justice in 2000. During his Judiciary career, he sat on the Judiciary Grievance Review Committee, the Warrant Task Force, the Performance Evaluation Revision Committee, and the Judicial Education Committee. The Judicial Council acknowledged his dedication to the Judiciary and presented Mr. Padua with a Certificate of Commendation on October 23, 2014.



### In Memoriam

The Judiciary was saddened by the loss of Facilities Maintenance Worker *Jose Calceta*, who passed on March 19, 2014. As an exemplary employee for more than 12 years, Mr. Calceta demonstrated unparalleled work ethic and a true spirit of service. His kindness and generosity are greatly missed by his fellow employees of the Judiciary. During the March 20, 2014 meeting, the Judicial Council presented his wife, Mrs. Jocelyn Calceta, with a resolution and expressed sincere condolences to Mr. Calceta's family.



# COMMUNITY OUTREACH AND EDUCATION

### Law Week 2014

# American Democracy and the Rule of Law: Why Every Vote Matters

Law Day is celebrated on May 1 of every year, recognizing the nation's commitment to the importance of the rule of law. The 2014 national Law Day theme was "Realizing the Dream: Equality for All." Guam's Law Week 2014 sponsors, the Judiciary of Guam, the District Court of Guam, and the Guam Bar Association, held activities to educate the public about the importance of a citizen's right to vote and the challenges we still face in ensuring that all Americans have the opportunity to participate in our democracy. Guam was named a finalist by the American Bar Association for the Outstanding Law Day Activity Award, which is a testament to the outstanding programming we continue to put on with the help of community partners.

A joint proclamation and resolution presentation from all three branches of government served as the kick-off event for Law Week 2014, highlighting the important role of Law Week to our entire island community.



# ACTURE AND LAND



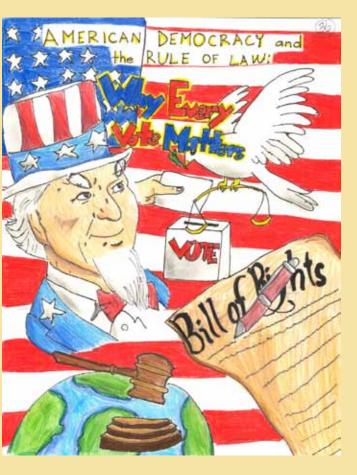
### **Fairy Tale Mock Trials**

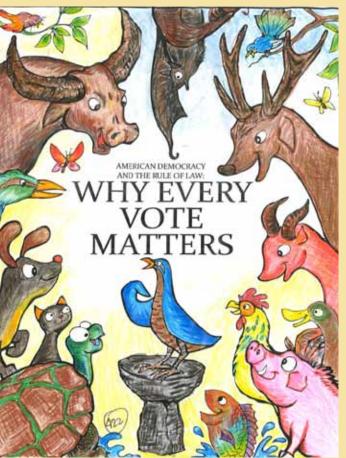
The fairy tale mock trial plays – arguably the favorite of our annual Law Week activities – attracted over 400 elementary and middle school students who enthusiastically reinterpreted classic stories in a courtroom setting. One middle school class opted for a script with a more serious message, choosing a case dealing with the tragic consequences of texting while driving.

Many residents also attended the Judiciary's Open House, which included guided tours of the Superior Court and Supreme Court.









### **Coloring, Art, and Essay Contests**

The artistic talents of the island's elementary school children in grades K-5 were displayed in the Judiciary's Atrium throughout Law Week. More than 300 entries were submitted for the Art and Coloring Contest. A record number of entries were submitted for the Law Day Essay Contest, with 275 of the island's students reflecting on the Law Day theme and the importance of the right to vote. High school students were asked to identify some of the injustices Guam voters face today, with many choosing to write about Guam's status as an unincorporated U.S. territory whose citizens cannot vote for President and are represented by a single non-voting delegate in Congress. Middle school students were asked to discuss the consequences of not exercising one's right to vote.

The following winners of the Art and Essay contest were honored at a special ceremony during the Law Fair:

### **Coloring Contest**

Kindergarten

First Place – Kamia Pangelinan, St. Anthony Catholic School Second Place – Adrienne S. Castro, St. Anthony Catholic School Third Place – Jaida L. Somera, St. Anthony Catholic School

1st - 2nd Grade

First Place – Isabella Herradura, 2nd Grade, St. Anthony Catholic School Second Place – Tiffani R. Pangelinan, 1st Grade, St. Anthony Catholic School Third Place – Thomas Jeong, 2nd Grade, St. Paul Christian School

### **Art Contest**

3rd-5th Grade

First Place – Jasmine Pangelinan, 5th Grade, St. Anthony Catholic School Second Place – Reilye V. Torres, 5th Grade, St. Anthony Catholic School Third Place – Janae Cruz, 5th Grade, Bishop Baumgartner Memorial Catholic School

### **Essay Contest**

Middle School

First Place – Sabrina Aguon, San Vicente Catholic School Second Place – Alexandra Hertslet, San Vicente Catholic School Third Place – Kae'Ana Smith, San Vicente Catholic School

High School

First Place – Ceejay Pilarca, John F. Kennedy High School Second Place – Ana Alicia Bordallo, Academy of Our Lady of Guam Third Place – Kitana Mai, Okkodo High School Honorable Mention – Gabrielle Avilla, Academy of Our Lady of Guam

### **Hustisia Award**

During Law Week, the Hustisia Award is presented in recognition of a person or organization that has contributed significantly to the administration of justice and good government in Guam. In 2014, the Hustisia Award was presented to Attorney Joaquin C. Arriola, Sr., one of Guam's first Chamorro lawyers. Attorney Arriola was honored for his contributions to the legal profession as well as to the community at large throughout his esteemed legal career of 61 years and counting.





### **Law Fair**

The most far-reaching Law Week event, the annual Law Fair, was held at Guam's largest shopping mall and gave the public the chance to learn about the services and programs of the local and federal courts, law enforcement agencies, and law-related community organizations. This year's Law Fair drew a significantly larger crowd than fairs past, as the audience was treated to a special appearance by the Honorable Maria Lourdes Sereno, the current (and first female) Chief Justice of the Philippines. Throughout the event, entertainment included mock trial performances, cultural dances, and demonstrations by the military and Guam K-9 units.



### Race Judicata 5K Run/Walk

Our annual 5K Run/Walk took a colorful twist in 2014. Runners and walkers who joined "Race Judicata: Under 'Colors' of Law" were doused in brightly colored powders as they raced for the finish line. This year's race garnered a nearly ten-fold increase in participants, whose contributions benefited four of the island's non-profit organizations.





### **Islandwide High School Mock Trial Competition**

Our island's high school students who participated in the annual High School Mock Trial Competition were honored at a special Mock Trial Awards program held during Law Week.

The following winners were recognized:

First Place – St. Thomas Aquinas Catholic High School Second Place – St. John's School Third Place – Academy of Our Lady of Guam

Outstanding Witness – Sandra Caliguia, St. Thomas Aquinas Catholic High School; Terance Camacho, St. Thomas Aquinas Catholic High School; and Raymond Mathews, St. John's School

Outstanding Attorney – Kyra Rocco, St. Thomas Aquinas Catholic High School; and Mike Yoon, St. Thomas Aquinas Catholic High School

### 2014 Relay for Life: Finish the Fight

Judiciary employees showed their support in the battle against cancer by participating in the American Cancer Society's 2014 Relay for Life. Team Kotte's fundraising efforts exceeded the Gold level from the previous year, and reflected the employees' support of efforts to increase education and awareness of cancer in Guam. The spirited Team Kotte joined hundreds from various teams and other organizations on the George Washington High School track during the parade of teams and participated in the luminaria ceremony and closing ceremony. This year's efforts were dedicated to our late employee and friend Jose A. Calceta.



















# JUDICIARY OF GUAM

Here are some interesting statistics about our court.

> miles from Judiciary of Guam Route 1 to Northern Court Satellite

miles from Judiciary of Guam Route 8 to Northern Court Satellite

**NCS** 

**JOG** 

average number of years of JOG service of a Judiciary Employee

number of court clearances

marriages performed in 2014

Employees who completed Hagåtña: 12,940 **Dededo: 5,985** 

Access for Language **Equality training** 

of JOG

workforce

is male

average age of a

Judiciary employee

1,604

Individual counseling

sessions at

of JOG

workforce

is female

**Adult Anger and Stress Management Program** sessions

Parking slots (Hagåtña Facility)

22,690 Drug and alcohol tests performed by Probation Services Division



People screened at the Hagatña courthouse

278,918



Warrants executed by Marshals

1,314

Amount paid to court interpreters

\$98,489

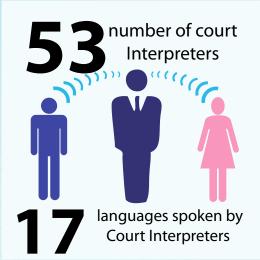
Sex offender cases registered

Total number of Superior Court judges (Since the Court Reorganization Act of 1974)

Community service hours completed (including fine conversions)

108,806





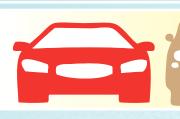




**School Resource Officer** classroom presentations

number of Jurors present

20,629





### **Educating Our Island's Youth**

### Safe & Drug-Free Schools Project

The Judiciary's Safe and Drug-Free Schools Project conducts outreach to students, school staff, parents, stakeholders, and the community by providing implementation, training, and technical support through innovative, evidence-based law-related educational programs: Olweus® Bullying Prevention Program (OBPP), Safe School Ambassadors® (SSA) Program, Play by the Rules™ (PBR), and School Resource Officers (SRO). The Judiciary continued its partnership with the Guam Department of Education (DOE) and Catholic schools in 2014. Project outreach was mainly funded by the U.S. Department of Education Title V-A Consolidated Grant #84-403A under Prugraman Inagofli´e´. The Project's primary goal is to prevent youth from entering the juvenile justice system through proactive, preventive, and proven strategies.





### **Olweus® Bullying Prevention Program**

The OBPP is the world's foremost, most researched, best-known bullying prevention program available today. The whole-school program is primarily implemented in Guam's elementary and middle schools. In February and March 2014, the Project conducted four bullying and cyber safety presentations to students for the National Guard's Yellow Ribbon Integration event. The students, ages six through seventeen, are children of national guardswomen and men. In May 2014, three Catholic schools and the Santa Teresita Catholic Church in Mangilao participated in a two-day OBPP training. To date, all public (DOE) elementary schools and five Catholic elementary and middle schools have been trained to implement OBPP. Three Judiciary employees -Joleen Respicio (Project Manager), Danielle T. Rosete (Superior Court Clerk of Court), and Lisa Baza (Individual, Marriage, & Family Therapist) – were fully certified as OBPP trainers by Clemson University on November 3, 2014.



### Safe School Ambassadors® Program

The student-empowered SSA Program engages and mobilizes bystanders to help stop bullying, violence, and other mistreatment. The "inside-out" approach program is mainly implemented in Guam's secondary schools. In October 2014, four Catholic schools participated in the SSA two-day interactive training. Twenty to forty recruited students per school were trained to be Ambassadors, along with four to seven school adults who serve as program mentors.



### **Educating Our Island's Youth**

### Play by the Rules™ Program

The PBR program teaches students to become civic-minded, responsible young citizens by providing them the tools needed to prevent crime, save lives, and build healthier and safer communities. The interactive program provides a handbook, Play by the Rules: Guam Laws for Youth, for every student to own, take home, and share with their families. While PBR is designed for middle school students, it is also widely used in DOE fifth and ninth grade levels. In 2014, the average increase in student knowledge from pre-test to post-test was 48%.

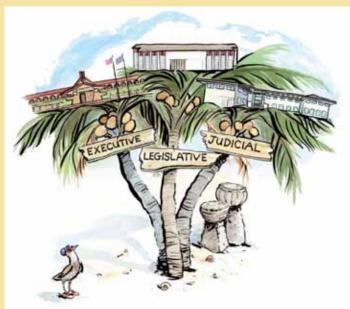
### **School Resource Officers (SRO) Program**

School Resource Officers (SROs) are probation officers with specialized training as school-based law enforcement officers. The SROs are trained in the National Association of School Resource Officers (NASRO) "triad" concept of school-based policing, a true and tested strength of the program. Triad responsibilities include: law-related educator, law enforcement officer, and informal counselor or mentor within the context of knowledge, training, and expertise as a law enforcement officer. SROs are liaisons between schools, court, police, and other law enforcement officers and agencies.

In 2014, the SROs were involved in handling 1,133 DOE level three incidents (criminal in nature). The SROs conducted 197 classroom presentations to 4,165 students in the high schools throughout the year. In 2014, 6,260 students (66% of all DOE high school students) participated in the annual SRO survey on school safety and security. Students perceive the role of the SRO in schools as adding value to their respective school's safety and security. 71% of students support having SROs in the school. 47% to 54% of students feel SROs have reduced disciplinary behaviors and their fear of crime, and have increased their awareness of legal matters. 28% of students (1,724) have spoken to an SRO privately on law-related matters. These responses are good indicators of trust and relationships SROs are building with students.









### **Educating Our Island's Youth**

### **Court Tours**

Each year, students from our island's schools visit the Judiciary to learn first-hand about the justice system, and 2014 was no different. In January, seventh grade students from Oceanview Middle School heard from Presiding Judge Alberto C. Lamorena III. Eighth graders from Agueda Johnston Middle School toured the courthouse in May, and another 85 eighth graders from F.B. Leon Guerrero Middle School visited in September. For many students, this was their first time to step into the courthouse, and to learn how the work of the courts of Guam affects them and their community.









### **Constitution Day**

Constitution Day commemorates the signing of the U.S. Constitution on September 17, 1787. To celebrate Constitution Day, Justice Katherine Maraman, as well as Judiciary attorneys and law clerks, spoke to hundreds of students at this outreach program on September 17, 2014. Students from Astumbo Middle School, Agueda Johnston Middle School, Jose Rios Middle School and Oceanview Middle School, learned about the history and important facts of the Constitution as well as Guam's Organic Act. The Judiciary hopes to make this celebration an annual event, so that many more students can observe this important day in our nation's history.





LOOKING TOWARDS THE FUTURE

### **Juvenile Justice Reform: A Call to Action**

In his State of the Judiciary Address, Chief Justice Robert J. Torres said, "Our court shares in the national goal of developing successful, practical, and feasible models of system-wide reform – a reform effort that will strengthen the juvenile justice system by focusing on a variety of ways to reduce reliance on detention." During a Call to Action meeting on September 11, 2014, Chief Justice Torres announced the Judiciary's action plan to reform the processes and procedures of adjudicating juvenile cases. He named the members of the steering committee who would oversee the project, and identified four areas that would be the focus of the action plan. A subcommittee was established for each focus area, led by judicial officers, assisted by Judiciary managers, and consisting of stakeholders and community partners. The subcommittees present quarterly reports to the steering committee, to ensure that each group meets its goals within a one-year timeframe.

The following individuals were appointed to the Juvenile Justice Reform Steering Committee:

Chief Justice Robert J. Torres
Presiding Judge Alberto C. Lamorena III
Chairman Frank B. Aguon Jr., Senator
Vice Speaker Benjamin J.F. Cruz
Judge Anita A. Sukola
Judge Maria T. Cenzon
Senator Michael F.Q. San Nicolas
Senator Aline Yamashita
Attorney General Leonardo Rapadas
Joshua F. Tenorio, Acting AOC
John Q. Lizama, Chief Probation Officer
Adonis Mendiola, Director, Department of Youth Affairs
Chief Fred Bordallo, Guam Police Department
James Gillan, Director, Department of Public Health & Social Services (DPHSS)
Jon Fernandez, Superintendent of Education

### Subcommittee 1: Evidence-Based Practices

Mission: Acquire a validated risk and needs assessment instrument and introduce evidence-based practices.

Chair: Chief Justice Robert J. Torres Co-Chair: Judge Anita A. Sukola

Management Lead: Melanie W. Brennan, Deputy Chief Probation Officer

### Members:

Virginia Yasuhiro, Administrator of Judiciary Client Services and Family Counseling Linda Rodriguez, Administrator of Bureau of Social Services, DPHSS Annie Unpingco, I Famagu'on-ta, Guam Behavioral Health and Wellness Center Sollie Onedera and Dr. Juan Rapadas, Department of Youth Affairs

### Goals:

- Acquire and implement a risk and needs assessment(RNA) tool
- Ensure that supervision strategies and interventions are aligned with RNA results
- Reduce reliance on detention for status offenders
- Reduce recidivism through use of evidence-based practices
- Enhance community safety

### Subcommittee 2: Juvenile Court Referral Process

Mission: Reduce unnecessary referrals to the juvenile court.

Chair: Chief Justice Robert J. Torres

Co-Chairs: Presiding Judge Alberto C. Lamorena III, Judge Maria T. Cenzon, Referee Linda L. Ingles

ment Lead. Danielle Rosete, Clork of Superior Court

Members:

lohn Lizama, Chief Probation Office

Mayor Robert Hoffman

Dr. Carlos Perez, Department of Youth Affairs

Attorney Pat Wolft

Attorney Carol Hinkle Sanchez, Office of the Attorney General

Rob Malay, Department of Education

Millie Lujan, Sanctuary, Inc.

Attorney Rebecca Perez, Department of Education

Juvenile Investigation Division, Guam Police Department

Arlene Gadia, Child Protective Services Intake/Crisis Uni

### Goals:

- Develop and implement strategies for safely and costeffectively diverting youth from the juvenile justice system
- Review and revise existing laws and policies related to status offenses and other juvenile offenses to align with early intervention strategies
- Engage with stakeholders to develop and implement community-based and family-focused alternatives to court intervention

# Subcommittee 3: Juvenile Defense and Prosecution Standards

Mission: Implement juvenile defense and prosecution standards.

Co-Chairs: Justice Katherine A. Maraman,

Justice F. Philip Carbullido, Judge Arthur R. Barcinas

Management Lead: Hannah Arroyo, Clerk of the Supreme Cour

Members

Attorney James Baldwin

Attorney Douglas Moylan

Attorney Hank Parker, Guam Legal Services Corporation

Attorney Eliseo Florig, Office of the Attorney General

Attorney William Jones, Public Defender Service Corporation

Attorney Stephen Hattori, Alternate Public Defende

### Goals:

- Explore and recommend standards for the prosecution of juvenile delinquency cases
- Explore and recommend standards for the defense of juvenile delinquency cases
- Explore and recommend standards for the representation of juveniles with PINS and other non-delinquency cases
- Training of attorneys working with juvenile case matters



### Subcommittee 4: Court Language

Mission: Use developmentally appropriate language in court proceedings.

Co-Chairs: Judge Michael J. Bordallo, Judge Vernon P. Perez, Magistrate Judge Alberto E. Tolentino

Management Lead: Geri Cepeda, Compiler of Laws

Members

Attorney Carol Hinkle Sanchez, Office of the Attorney General

Attorney Annie Gayle, Alternate Public Defender

Rudy Gaza, Juvenile Probation Office

Dr. Jean Wycoff, Client Services & Family Counseling

Evelyn Suda, Client Services & Family Counseling

William Stinnett, Court Interpreter

### Goals:

- Review the current practice for Conditions of Release at First Appearance and Conditions of Supervision at Disposition
- Compare current practice to the model
- Develop colloquies that correspond to Guam law and local practice
- Create "Release Dos and Release Don'ts" form for juveniles to use during colloquies

### **Development of Veterans Treatment Court**

According to the Guam Veterans Affairs Office, Guam has the highest number of veterans per capita in the United States – approximately 10% of the population. Under the leadership of Presiding Judge Alberto C. Lamorena III, the Veterans Treatment Court Committee met throughout 2014 to develop this specialty court focused on treating justice-involved veterans whose service to our country may have impacted their health and wellness. The intent of the program is to address issues that often arise as a result of veteran status, including homelessness, unemployment, untreated substance abuse, mental health issues, and injuries.

The Judiciary received funding to implement Veterans Treatment Court through the FY2014 Adult Drug Court Discretionary Grant Program, Competitive Grant Announcement under the Bureau of Justice Assistance Competition ID number BJA-2014-3779, CFDA # 16.585.



# **Justice Corps**New Initiative to Provide Education, Mentorship

In 2014, the Judiciary was awarded a grant of nearly \$180,000 to implement its new Justice Corps Program, an initiative with AmeriCorps and the Serve Guam! Commission. Twenty undergraduate and graduate students were selected as the first members of the program. As members of Justice Corps, they will serve their community and receive financial assistance for their education. In December 2014, the members were given an informational briefing about the specific plans for the program. Once the program is fully implemented, the Justice Corps members will have a variety of duties, such as providing tutoring assistance to juvenile probationers, conducting educational workshops and classroom presentations, and serving as peer mentors for veterans.



# JUDICIAL STATISTICS AND DIVISION REPORTS

### **Supreme Court of Guam**

The Supreme Court of Guam has jurisdiction to hear appeals over any cause decided by the Superior Court of Guam or other courts created by Guam law. Additionally, the Supreme Court has supervisory jurisdiction over the Superior Court and all other courts created by Guam law, and it has original jurisdiction over proceedings necessary to protect its appellate jurisdiction and supervisory authority. The Supreme Court also has the authority to make and promulgate rules governing the practice and procedure in the courts of Guam.

The Supreme Court's authority also extends to attorney and judicial ethics and the practice of law in Guam, including admission to practice law and the conduct and discipline of persons admitted to practice law. The Board of Law Examiners is comprised of the Chief Justice of Guam (chairman), the Associate Justices of the Supreme Court (members), the Presiding Judge of the Superior Court and the President of the Guam Bar Association (ex-officio members). The Supreme Court Clerk of Court serves as the ex-officio secretary-treasurer of the Board. The Board administers the Guam bar examination and inquires into the character and fitness of all applicants for admission.

The Justices of the Supreme Court of Guam are: Chief Justice Robert J. Torres Associate Justice F. Philip Carbullido Associate Justice Katherine A. Maraman

The Supreme Court Clerk of Court is Hannah G. Arroyo.

Chart 1: Total Case Filings - Five-Year Trend

90 80 70 60 50 40 30 20 10 0 2010 2011 2012 2013 2014

CASE TYPE	2010	2011	2012	2013	2014
Appellate Procedure	0	0	0	0	0
Attorney Discipline	6	2	4	6	6
Certified Question	2	0	0	0	2
Civil Case	23	22	40	39	37
Criminal Case	11	9	33	24	27
Pro Hac Vice	0	0	0	4	2
Promulgation Order	4	4	0	3	2
Writ of Habeas Corpus	0	0	1	0	0
Writ of Mandamus	3	3	2	5	2
Writ of Prohibition	1	0	4	4	0
GRAND TOTAL	50	40	84	85	78

**Chart 2: Total Opinions Issued - Five-Year Trend** 



CASE TYPE	2010	2011	2012	2013	2014
Civil	11	19	1 <i>7</i>	23	23
Criminal	8	9	8	7	11
Certified Question	0	0	0	0	2
Writ	1	2	2	1	0
GRAND TOTAL	20	30	27	31	36

### **Supreme Court Offices**

The Supreme Court of Guam, in addition to serving as the highest appellate court for the local Judiciary, has administrative oversight over the following offices: the Compiler of Laws, the Ethics Prosecutor, and the Public Guardian.

### Office of the Compiler of Laws

The Office of the Compiler of Laws is responsible for officially publishing primary sources of Guam law, such as the session laws of the Guam Legislature, the Guam Code Annotated and updates thereto, Opinions of the Supreme Court of Guam, and executive orders of the Governor of Guam. Through the Compiler of Laws website, www.guamcourts.org/compileroflaws, members of the public can gain access to Guam laws at no cost.

The Compiler's Office continues to fulfill its statutory mandate by reviewing public laws for codification, assisting in the preparation and publication of Supreme Court of Guam opinions, and working with agencies to update rules and regulations submitted for publication. The Compiler of Laws also serves as the Executive Director/Librarian of the Guam Law Library.

Geraldine Amparo Cepeda, Compiler of Laws

### Office of the Ethics Prosecutor

The Office of the Ethics Prosecutor handles ethical complaints alleging possible misconduct by lawyers or judicial officers. Complaints may be submitted anonymously. Additionally, the lawyer or judicial ethics committees may institute complaints. The process involves an initial screening by the Ethics Prosecutor and, if authorized by the relevant ethics committee, an investigation into the allegations by the Ethics Prosecutor. In some cases the process results in formal charges being filed against a lawyer or judicial officer. The proceedings are generally confidential; however, the office apprises complainants of the status of their complaints and of the discipline process.

Forty-six lawyer discipline matters were commenced in 2014. Fourteen of those were disposed of during 2014. At year-end, 53 matters were under active investigation. They consisted of 32 matters opened in 2014, 16 matters opened in 2013, and 5 matters opened prior to 2013. Further, 17 of the matters under active investigation were being handled by different ad hoc investigative panels of the ethics committee due to disqualification of members of the regular investigative committee. Additionally, seven judicial discipline matters were opened in 2014. The committee on judicial discipline approved full investigations by the Ethics Prosecutor regarding several of those matters.

The Ethics Prosecutor also fielded in excess of 75 informal inquiries from members of the bar and the public regarding the lawyer and judicial regulatory and discipline systems.

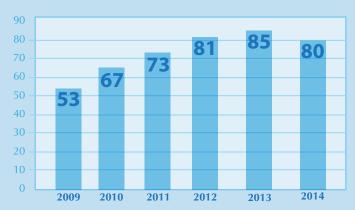
Bruce Bradley, Ethics Prosecutor

### Office of the Public Guardian

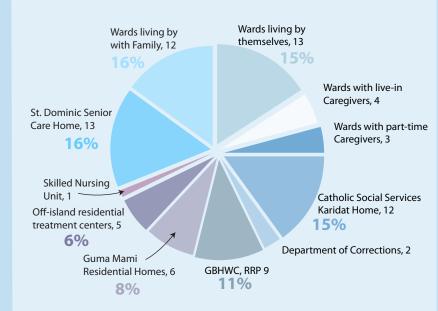
The Public Guardian serves as a guardian of the person or estate of an adult who, by reason of age, disease, or disability, is unable to properly manage and take care of him or herself or his or her property without assistance. The Office of the Public Guardian (OPG) receives referrals for guardianship services from Superior Court judges, families, as well as entities such as Catholic Social Services, St. Dominic's, Guam Memorial Hospital and the Skilled Nursing Unit, Guam Behavioral Health and Wellness Center, and the Department of Public Health Adult Protective Services. The OPG also assists and advises guardians, those who are seeking to become guardians, and the court in proceedings involving the appointment and supervision of guardians.

Marcelene C. Santos, Public Guardian

### **Number of Wards at Year End:**



### **Living Arrangements of Wards at End of 2014:**



#### **Superior Court of Guam**

The Superior Court of Guam, a court of general jurisdiction, consists of seven judges, a magistrate judge, an administrative hearings officer, and a small claims and traffic referee. The judges preside over a wide variety of cases – from criminal felony and misdemeanor cases, juvenile matters, civil matters involving more than \$10,000, divorce and custody cases, to probate and special proceedings. The magistrate judge has jurisdiction over certain proceedings in criminal and civil cases and other matters. The administrative hearings officer presides over child support cases and juvenile matters, while the small claims and traffic referee conducts trials and holds hearings for Small Claims Court and Traffic Court.

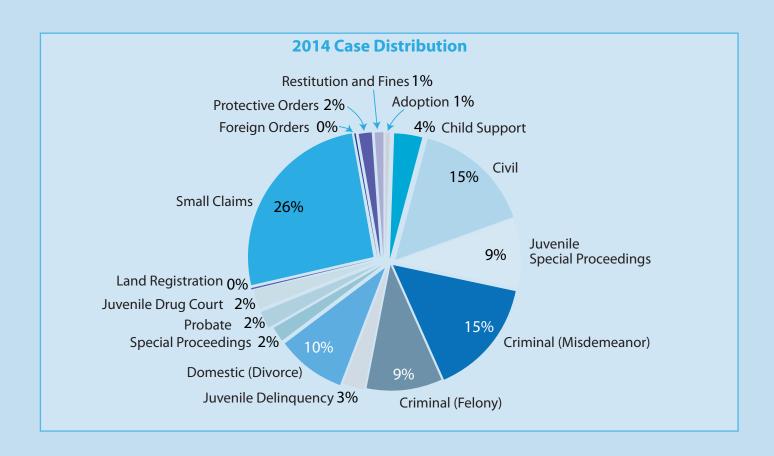
The judicial officers of the Superior Court of Guam are:

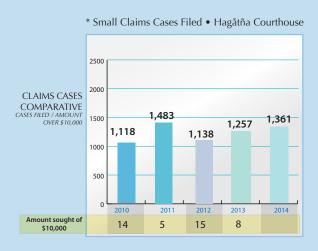
Presiding Judge Alberto C. Lamorena III
Judge Michael J. Bordallo
Judge Anita A. Sukola
Judge Arthur R. Barcinas
Judge Vernon P. Perez
Judge James L. Canto II
Judge Maria T. Cenzon
Magistrate Judge Alberto E. Tolentino
Senior Judge Pro Tem Richard H. Benson
Administrative Hearings Officer Linda L. Ingles
Small Claims Referee Benjamin C. Sison, Jr.

#### **FIVE-YEAR COMPARATIVE CASES FILED**

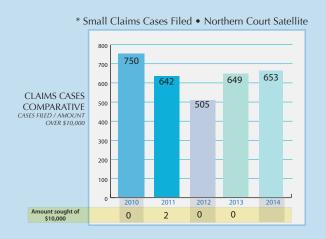
	2010	2011	2012	2013	2014
Description					
Adoption	43	28	48	45	47
Child Support	499	482	370	315	288
Civil	2,064	1,984	1,395	1,727	1,181
Criminal (Felony)	762	727	735	754	696
Criminal (Misdemeanor)	1,273	1,300	1,207	1,125	1,156
Domestic (Divorce)	849	878	869	742	749
Juvenile Delinquency	235	316	458	229	217
Juvenile Special Proceedings	895	781	773	707	705
Juvenile Drug Court	84	131	217	176	146
Land Registration	6	2	1	8	5
Probate	176	154	190	176	169
Special Proceedings	260	216	202	204	185
Small Claims	1,869	2,125	1,643	1,933	2,014
Foreign Orders	6	3	1	1	1
Protective Orders	83	125	137	167	131
Restitution and Fines	72	42	32	43	67
GRAND TOTALS:	9,176	9,294	8,278	8,352	7,757

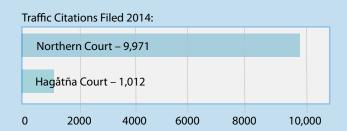
<sup>\*</sup> Source: Superior Court of Guam











The Jury Unit manages the jury process for matters brought before the Superior Court and is primarily responsible for ensuring the availability of grand jurors and trial jurors. Each year, thousands of jurors who represent a fair cross-section of the community are summoned for jury duty, and this unit conducts orientations of the summoned jurors in order to provide jurors the necessary information for jury service. In 2014, almost 21,000 jurors were present at orientations, jury selections and court proceedings, a slight increase from 2013.

#### JURY MANAGEMENT STATISTICS Five-Year Comparative

CATEGORY	2010	2011	2012	2013	2014
Petit Jury Orientations	11	22	22	24	30
Petit Jury Trial Case Appearance (Days)	111	111	162	318	404
Grand Jury Selections	2	2	2	2	2
Grand Jury Appearance (Days)	182	175	188	172	169
Grand Jury Cases Heard	724	701	708	720	701
Jurors Present	13,193	11,963	15,720	20,375	20,629
JURY-RELATED EXPENSES	2010	2011	2012	2013	2014
Petit Jury	\$271,980	\$246,270	\$346,290	\$505,770	\$541,350
Grand Jury	\$123,810	\$112,620	\$125,310	\$105,480	\$108,990
TOTAL:	\$395,790	\$358,890	\$471,600	\$ 611,250	\$650,340

#### **Courts and Ministerial Division**

The Courts and Ministerial Division (C&M) is an integral part of the judicial process and can be described as the nerve center of the court. C&M is usually the first stop a person makes when visiting the Judiciary for the first time. The staff of C&M plays many vital roles in aid and promotion of the judicial process, most importantly managing the flow of cases through the court. Other essential services include the fair and equitable assignment of cases to Superior Court judicial officers, intake and processing of court documents, maintenance and preservation of case files and court records, support staff for judges' chambers, management of the jury process, and transcription services for courtroom proceedings. C&M is comprised of the following units:

- Intake & Records
- Traffic Violations Bureau/Small Claims
- Team Chambers
- Jury Unit
- Child Support
- Drug Courts
- Family Courts
- Master Calendar Cases
- Court Reporters Unit

C&M personnel also facilitate the use of the Self-Represented Litigants Kiosk by those citizens representing themselves in court proceedings and provide interpreter services to persons with Limited English Proficiency as part of the Court Interpreter Registry Program, in addition to other administrative duties.

Danielle T. Rosete, Clerk of Court Jessica C. Cruz, Deputy Clerk of Court

## **Specialty Courts**

In an effort to address the underlying reasons and causes of criminal behavior, the Superior Court of Guam has developed the following specialty courts: Adult Drug Court, Juvenile Drug Court, Mental Health Court, and Family Violence Court. Known as "therapeutic" or "problem-solving" courts, these programs transform the interaction between criminal offenders and the justice system by using a non-traditional process involving a multi-disciplinary approach. This approach includes treatment, frequent status hearings, counseling, and graduated sanctions and rewards for participants. Research shows that these types of programs are better able to reduce substance abuse, recidivism, and jail overcrowding than the traditional adversarial system.

#### **Adult Drug Court**

Participants of the Adult Drug Court (ADC) program undergo intensive counseling and treatment for their substance abuse addictions and are subjected to frequent random drug testing, agreeing to sanctions for failure to comply with program guidelines. The program runs two tracks: ADCI for first-time possession offenders, and ADCII for repeat offenders whose offense was related to drug or alcohol use.

In 2014, ADCI received 66 new referrals. After various eligibility screenings, 36 of those referred became participants of the program. In all, 87 probation clients participated in ADCI in 2014.

ADCII received 13 new referrals in 2014, 7 of whom became participants of the program after eligibility screenings. In all, 25 probation clients participated in ADCI in 2014.

Throughout 2014, program clients were tested up to three times a week depending on their phase in the program. The results of these tests demonstrate that a vast majority of the clients complied with program guidelines:

- Urinalysis tests yielded 76 positive results and 3,824 negative results.
- Breathalyzer tests yielded 6 positive results and 1013 negative results.
- Saliva tests yielded 59 positive results and 350 negative results.

In 2014, a total of 14 participants graduated from ADCI and 6 participants graduated from ADCII.

137	
9	

### **Juvenile Drug Court**

The Juvenile Drug Court program integrates drug treatment services with the juvenile justice system, recognizing that substance abuse addictions may develop in youth and that delinquent behavior may stem from substance abuse related issues. Participants in the program undergo weekly status hearings, random testing, group counseling sessions, life skills workshops, and recreational therapy sessions.

In 2014, the program had 178 active cases. Of the 3,109 drug tests conducted, 39 positive results were returned. Since the first Juvenile Drug Court graduation in 2003, 349 juveniles have graduated from the program, including 45 in 2014.

#### **Mental Health Court**

The Mental Health Court strives to provide sustainable and adequate treatment for adult defendants who are mentally impaired or developmentally disabled – a segment of our population that too often is misunderstood and underserviced. This specialty court provides wraparound community-based treatment and services to defendants diagnosed with a mental illness brought before the court for alleged criminal behavior. The court ensures that qualified defendants are properly screened, evaluated, and treated. Defendants in the program are closely followed and encouraged to attend appointments, take prescribed medications, and report to the probation office as directed.

In 2014, the Mental Health Court served a total of 30 clients.

#### **Family Violence Court**

The Family Violence Court is an integrated domestic violence court that allows a family to have all civil and criminal cases arising from the same incident heard by a judge specifically trained to address legal issues that arise within families. This successful "One Judge, One Family" model improves caseload efficiency while increasing the services provided to victims and increasing defendant accountability.

Family Violence Court filings in 2014:		
Criminal Felony	117	
Criminal Misdemeanor	277	
Protective Order	131	
Domestic	5	

#### **DWI Court**

In addition to the therapeutic courts, in 2010, the Judiciary established the DWI Court to help address the severe backlog in the prosecution of cases involving Driving While Intoxicated offenses. Under the DWI docket, cases are resolved within 90-120 days from the date of arraignment, instead of languishing for months or years. The consequences for the crime are immediate, and as a result, a violator is more likely to associate the intoxicated driving with the punishment, creating a deterrent effect and preventing recidivism. The DWI docket also requires frequent court hearings and counseling sessions, as well as random breath and urinalysis testing.

DWI Court filings in 2014:		
Criminal Felony	53	
Criminal Misdemeanor	401	

### **Court Administrative Services Division**

The Judiciary's Court Administrative Services Division consists of the following offices: Court Programs, Human Resources, Financial Management, Management Information Systems, and Procurement & Facilities Management.

#### **Court Programs Office**

The Court Programs Office is responsible for obtaining federal grants to fund Judiciary programs and for monitoring compliance with grant requirements to ensure continuity of federal funding. These grants enhance the Judiciary's ability to develop initiatives and programs without relying on local appropriations. Through the Court Programs Office's consistent performance in compliance monitoring, grant progress, and financial reporting, the Judiciary has garnered a solid reputation as a reliable, trustworthy, and efficient recipient of federal monies.

In 2014, the Court Programs Office secured more than \$1.6 million in new federal funding, an increase of nearly \$450,000 from the previous year. Additionally, the Office continued to administer more than \$7.1 million in ongoing projects from previous fiscal years. The federal funds received in 2014 for new projects include:

- \$350,000 for Veterans Treatment Court
- \$562,692 for the National Criminal History Improvement Program
- \$304,473 for the Guam Sex Offender SMART Program
- \$179,999 for the Serve Guam: Justice Corps Program
- \$70,355 for DWI Court Enhancement
- \$50,000 for the SJI Criminal Sexual Conduct Management Strategic Planning Initiative

Cerina Y. Mariano, Court Programs Administrator (from January 2015) Jacqueline Z. Cruz, Court Programs Administrator (2014)

#### **Human Resources Office**

The Human Resources (HR) Office manages and administers all HR-related functions for the Judiciary, which includes responsibilities related to recruitment and selection, compensation and classification, performance management, benefits administration, training and development, leave administration, workforce discipline and management, as well as analysis and strategic planning. Led by the HR Administrator, the six full-time classified employees of the HR Office ensure the Judiciary's compliance and conformance with federal and local employment-related statutes, administrative employee management policies, and personnel rules and regulations adopted by the Judicial Council.

In 2014, the Judicial Council adopted the 2014 Classification and Compensation Implementation Policy and Procedures, which provide the framework and foundation in salary administration for non-law enforcement personnel following the passage of the Competitive Wage Act (CWA) of 2014. This policy superseded the Judiciary's 1991 policy and is being used to govern the implementation of the CWA pay scales, including the General Pay Plan and the Attorney Pay Plan. The HR Office was responsible for drafting the new compensation policy, slotting employees on the respective pay plans, conducting in-house orientation sessions, preparing packets for Judicial Council review, and processing 273 personnel actions.

Other notable contributions of the HR Office in 2014 include recruitment and processing of 38 new employees, as well as 25 in-house promotions; and revising the Judiciary's Performance Management System (i.e., job performance evaluation).

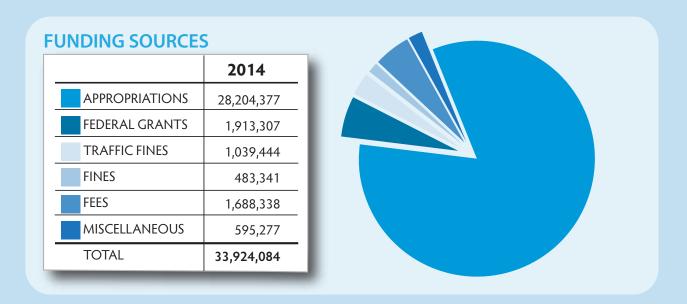


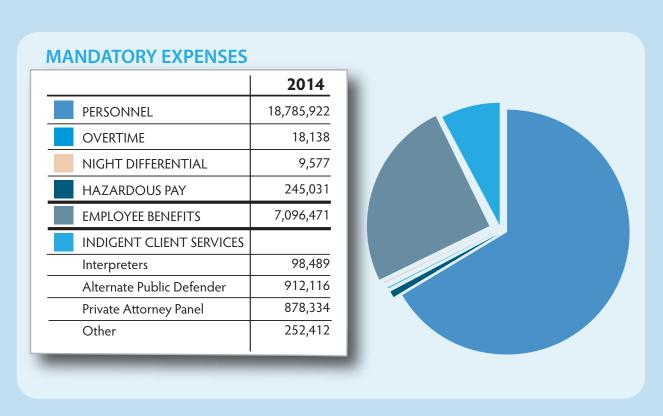


#### **Financial Management**

The Financial Management Division (FMD) is responsible for effectively managing the Judiciary's financial resources and obligations. FMD conducts internal audits and prepares financial reports, including revenue and expenditure forecasts, accounts payable, payroll, federal and local appropriations, accounts receivable, and cash collection and disbursement. FMD is also responsible for various funds under the Judiciary's purview, such as the Operations Fund, the Judicial Building Fund, the Indigent Defense Fund, and fiduciary funds for cases involving court guardianships, trusts, and land condemnations. FMD spearheads the preparation of the Judiciary's annual budget.

Christopher M. Budasi, Controller





#### **Management Information Systems**

The Management Information Systems (MIS) Office is responsible for the Judiciary's computer network and information system, including the development, installation, operation, and maintenance of hardware and software systems. MIS hosts information services for local and federal law enforcement entities, and May 2014 saw the full launch of the Virtual Computerized Criminal History (VCCH) System. Through the VCCH system, 13 local and 12 federal law enforcement agencies have "real time" access to comprehensive and consolidated criminal history information, which includes "rap sheet" records of arrests, charges, sentencing, and incarceration. The system also now provides alerts as to warrants, medical precautions, and sex offender information, and is configured to allow for sharing information from the federal National Crime Information System and has the NLETS feature that provides access to Interpol information.

Peter Leon Guerrero, MIS Administrator

#### **Procurement & Facilities Management**

The Procurement & Facilities Management Office handles purchases, capital improvements, project management, contract administration, and maintenance of the judicial building and grounds. Major projects of the office in 2014 included procurement of digital court calendars; the in-house construction of a Judicial Information Booth; the in-house construction of a jury assembly room; and the securing of a license agreement from the Guam Legislature for use of the parking lot of the former Department of Administration/Department of Education building, which has provided the Judiciary an additional 106 parking stalls for court employees and patrons.

Raymond Taimanglo, Procurement & Facilities Management Administrator

#### **Marshal Services Division**

The Marshal Services Division is responsible for all aspects of court security, from judicial officers, to court employees and patrons, and all judicial facilities. The division is also responsible for service of court documents, execution of warrants, and transportation of prisoners, among other duties. The division is comprised of the Field section (criminal, traffic, and civil/small claims), the Security section, the Supreme Court section, the Training and Staff Development section, and the Criminal Justice Information System (CJIS)/National Crime Information Center (NCIC) section.

The CJIS/NCIC section is responsible for submitting and updating criminal history records for Guam to the FBI, and is the sole submitting agency for Guam. The section also processes and remits payments received for fingerprint process for firearms identification, and conducts background checks requested by off-island law enforcement agencies. Among the section's many activities in 2014, it submitted 2,068 criminal felony and misdemeanor dispositions to the FBI, and processed 262 requests for background check from local and federal law enforcement agencies.

A Deputy Marshal from the Judiciary's Security section is assigned to provide security and protection at Erica's House during its regular business hours. Erica's House provides support services for parents and children in need of exchange services or supervised or partially supervised visitation, either by court order or on a voluntary basis. In 2014, Erica's House served 134 families (270 adults and 237 children) on a weekly, twice weekly, or bi-weekly basis.

Edward Toves, Marshal of the Courts

Total Number of Inmates Proc	essed in 2014:
Hagåtña Courthouse:	8,911
Northern Court Satellite:	615
Via video conference:	849

#### 2014 Execution/Service of Warrants and Other Court Documents by Section:

Criminal Section		
Warrants executed	623	
Other court documents received for service	6,795	
Traffic Section		
Warrants executed	311	
Other court documents received for service	2,305	
Civil/Small Claims Section		
Warrants executed	380	
Other court documents received for service	3,246	
Supreme Court Section		
Supreme Court Section		

#### **Client Services and Family Counseling**

The Client Services and Family Counseling (CSFC) Division provides a variety of direct therapeutic, psychological, evaluative, consultative, and educational services to the court, its clientele, and the community. CSFC believes that coordination and collaboration are essential for the delivery of integrated services. CSFC also believes that continuing professional education and maintaining professional ethics and standards are vital to maintaining quality services. CSFC remains committed to the importance of therapeutic outcomes for its clientele and will continue to be proactive, responsive, and creative in ensuring programs meet the needs of its clients. CSFC will continue to develop and promote a uniform spectrum of services, case management practices, and decision-making tools that enable the courts to respond effectively to the needs of individuals, families and children.

Services provided by CSFC include: Forensic and Psychological Evaluations; Individual, Couples/Conciliation and Family Counseling; Group Counseling; and In-House Consultation and Counseling.

In 2014, CSFC staff provided professional consultation and technical assistance with grants and grant applications, such as the Veterans Treatment Court Project, the Domestic Violence Court Enhancement Project, the Criminal Sexual Conduct Strategic Planning, the Juvenile Justice Reform Initiative; and with program development and ongoing support of the specialty courts for Mental Health, DWI, Family Violence, and Juvenile and Adult Drug Courts.

In the domestic violence arena, CSFC launched two pilot open and closed groups in 2014, utilizing a new domestic violence curriculum, the STOP Program: Innovative Skills, Techniques, Options, and Plans for Better Relationships. This program integrates a number of evidenced-based practices using cognitive behavioral skills, mindfulness and a client-centered, skill-building approach that emphasizes respect for the offender himself.

In May 2014, CSFC began offering the Chuukese Family Violence Men's Group at the Northern Court Satellite (NCS). This group was well-received by the men in the program who struggle with transportation problems. In 2014, Chuukese Family Violence Men's Groups will be offered at both NCS and the main courthouse.

As part of the Juvenile Justice Reform initiative, in 2014 CSFC procured several risk and needs assessments for working with the juvenile population. In addition, CSFC has been looking for training opportunities to bring evidence-based practice into the treatment programs. This is in line with the Judiciary's movement towards criminal justice reform as the Court looks for ways to incorporate evidence-based practices into the supervision and monitoring not only of justice-involved youth, but also with adults. Through the determination of risk, interventions can be targeted to those clients identified as most in need of intervention.

Virginia Yasuhiro, Administrator of Client Services and Family Counseling



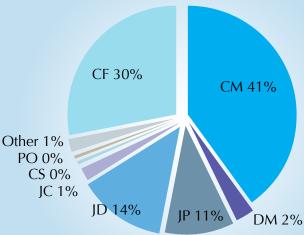


Figure 1 reflects the overall caseload at the start 2014 by Case Type. 71% of the cases were adult criminal misdemeanor and felony cases, 26% were adolescents and children, and 2% were domestic, child support and protective order cases.

Figure 2. Cases Received CY 2014

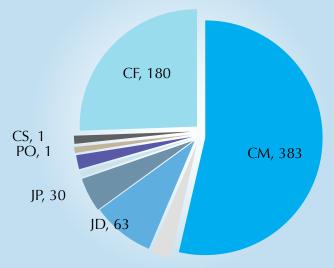


Figure 2 illustrates the number of new case types received in 2014, totaling 677 case types (623 cases). 633 case types plus a referral of 677 resulted in CSFC servicing a total of 1,310 case types in 2014.



Figure 3 shows the trend in referrals to CSFC over a ten-year period. Referrals fluctuated year to year, with referrals over the past five years rising one year and falling the next. Referrals were down 4.5% in 2014 over 2013.

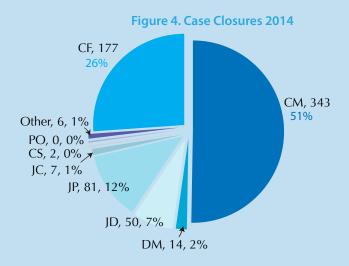


Figure 4 shows that there were 680 cases closed in 2014. Of the CY 2014 closures, 77% were adult criminal misdemeanor and felony cases, 20% were adolescents and children, and 2% were domestic and child support cases.

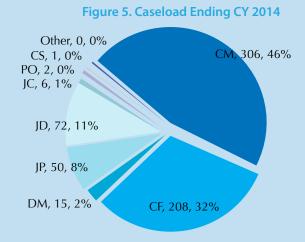


Figure 5 shows the year 2014 ended with a caseload of 660. Of the open cases, 68% were adult criminal misdemeanor and felony cases, 20% were adolescents and children, and 2% were domestic/child support/protective order/other cases.

**Figure 6. Service Distribution** 

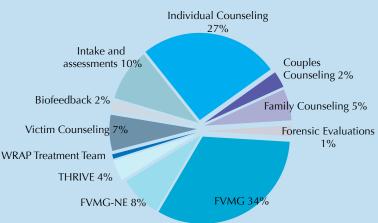


Figure 6 depicts the distribution of clinical activity by service type. Group treatment (FVMG, FVMG-NE, THRIVE) at 46% and individual treatment at 27% are the most utilized services provided by CSFC.

**Table 1. Services - Performance Outcome 2014** 

Services	Visits	No Shows	Client r-s	Total
Forensic Evaluations	61	5	4	70
Intake and Assessments	616	232	100	948
Individual Counseling	1604	359	346	2309
Couples Counseling	127	13	23	163
Family Counseling	312	46	78	436
Biofeedback	92	35	23	150
FVMG	1845	256	155	2256
FVMG-NE	859	180	54	1093
THRIVE	304	37	53	394
WRAP/Treatment Team	11	0	4	15
Victim Counseling	405	86	76	567
Grand Total	6236	1249	916	8401

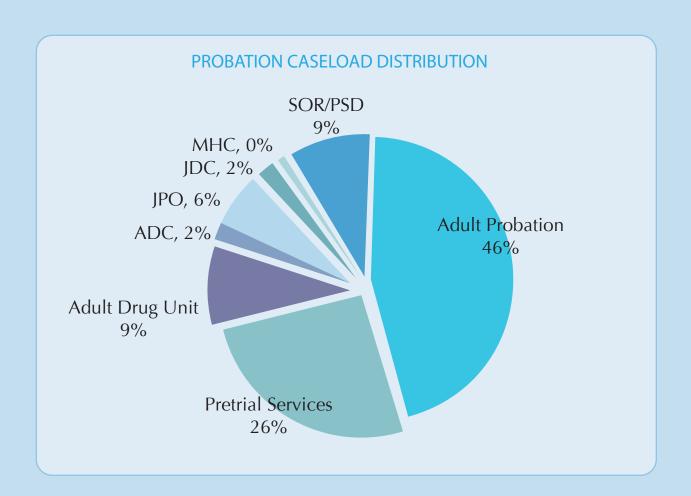
Table 1 depicts the type and quantity of services provided by CSFC. 6,236 client treatment visits were held, with 1,249 no-shows in 2014.

#### **Probation Services Division**

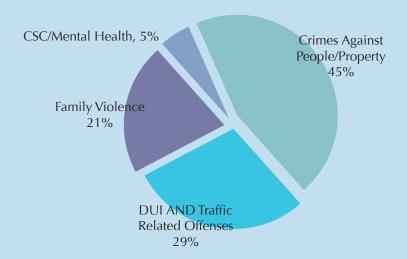
The mission of the Probation Services Division (PSD) is to assist in keeping the community safe and secure through the enforcement and monitoring of court orders for more than 7,400 adult and juvenile offenders who are placed on supervised release, both pre- and post-adjudicated, diversion, deferred or regular probation in lieu of incarceration as mandated by 7 GCA § 8110. PSD promotes and enhances a safe environment for Guam's community by monitoring adherence to court orders for those clients released pending disposition of their case. PSD tracks and enforces the payment of fines, fees, court costs, restitution payments to victims, and court-ordered treatment services. Additionally, PSD administers drug and alcohol testing, community service programs, alcohol education programs, theft diversion programs, educational/rehabilitative programs, and anger and stress management programs. The division also provides community policing through the School Resource Officer Program, and performs community outreach to schools, businesses, and organizations as part of a preventive effort to control the increase of new cases and reduce offender recidivism.

In 2014, PSD recorded 111,036 client check-ins, 95,758 of which were in-person, and the remainder by phone or via mail/email. The division reported on the non-compliance of probationers through 1,843 violation reports. Other significant statistics include the administration of 22,690 drug and alcohol tests by the Intake/Drug Testing section, the supervision of 3,375 cases by the Adult Probation section (an increase of 13% from 2013), the supervision of 429 cases by the Juvenile Probation Office, the registration of 72 convicted sex offenders in the Guam Sex Offender Registry, and the education of 1,851 clients in various Alternative Sentencing Office programs.

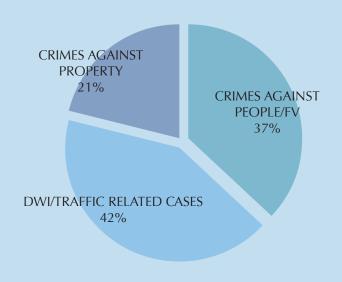
John Lizama, Chief Probation Officer Melanie Brennan, Acting Deputy Chief Probation Officer



#### PRETRIAL CASELOAD DISTRIBUTION



# ADULT PROBATION CASELOAD DISTRIBUTION



# ALTERNATIVE SENTENCING OFFICE (ASO) PROGRAMS FOR 2014:

Alcohol Education Program (AEP-English)		
Referral	150	
Completion	146	
Pending/Non-compliance	67	

Alcohol Education Program (AEP-Chuukese)	
Referral	63
Completion	146
Pending/Non-compliance	67

Anger and Stress Management Program (ASMP-Adult)		
Referral	72	
Completion	32	
Pending/Non-compliance	100	

Domestic Abuse Project (DAP-Adult)	
Referral	9
Completion	8
Pending/Non-compliance	1

Petty Theft Diversionary Program	n (PTDP-Adult)
Referral	130
Completion	64
Pending/Non-compliance	66

Court Crime Prevention Program (CCP-Juvenile)	
Referral	35
Completion	73

Anger and Stress Management	Program (ASMP-Juvenile)
Referral	7
Completion	13

Community Service Program (Community Service Pro	CS-Juvenile and Adult)
Referral	440
Completion	243
Hours Completed	108,806

# DIRECTORY

SUPREME COURT OF GUAM
Guam Judicial Center, Suite 300
120 West O' Brien Drive
Hagåtña, Guam 96910
Website: www.guamsupremecourt.com
Email: justice@guamsupremecourt.com

Chambers of	
Chief Justice Robert J. Torres	475-3300
Associate Justice F. Philip Carbullido	475-3413
Associate Justice Katherine A. Maraman	475-3589

Clerk of Court	475-3120/3162
Staff Attorney	475-3395
Supreme Court Security Section	475-3168
Facsimile	475-3140

Guam Board of Law Examiners (BOLE)	
C/O Supreme Court	475-3180
Facsimile	475-3181
Website: www.guamsupremecourt.com/bole	
E-mail: bole@guamsupremecourt.com	
Hagåtña, Guam 96910-5174	

Office of the Public Guardian	475-3173
Facsimile	472-0381
E-mail: publicguardian@opg.guamcourts.org	

Guam Law Library	
Compiler of Laws	477-7623
Facsimile	472-1246
Website: www.guamcourts.org/compileroflaws	
E-mail: guamcompiler@gmail.com	



SUPERIOR COURT OF GUAM	
Chambers of	
Presiding Judge Alberto C. Lamorer	
Judge Michael J. Bordallo	475-3384
Judge Arthur R. Barcinas	475-3502
Judge Anita A. Sukola	475-3323
Judge Vernon P. Perez	475-3223
Judge James L. Canto II	475-3336
Judge Maria T. Cenzon	475-3346
General Administration	
Administrator of the Courts	475-3544
Deputy Administrative Director	475-3128
Director of Policy Planning and	
Community Relations	475-3278
Court Programs	475-3202
Facsimile	477-3184
Client Services and	
Family Counseling Division	475-3383/3101
Facsimile	472-5450
TDD	477-8043
100	477-0043
Courts and Ministerial Division	475-3299/3357
Clerk of Court	475-3340
Traffic Violations Bureau	475-3121/3424/3326
Small Claims	475-3326/3274
Jury Commissioner	475-3440
Facsimile	472-2856
Judicial Educational Project	475-3270
Judicial Hearing Division	
Child Support Office	475-3142/3494
Facsimile	477-5023
Marshals Division	
Marshal of the Courts	475-3216
Deputy Chief Marshal	475-3315
Criminal/Field Section	475-3487
Civil/Small Claims Section	475-3545
Traffic Section	475-3513
Family/Child Support Section	475-3508
Security Section	475-3515
Post 1	475-3576
Probation Division	
Chief Probation	475-3448
Pre-Trial	475-3466
Alternative Sentencing Office	475-3305
Juvenile Probation Services	475-3453
Adult Probation Services	475-3375
Office Duty/Intake	475-3388/3174
Juvenile Drug Court	475-3373
Adult Drug Court	475-3361
Adult Drug Unit	475-3151
Faccimile	177 1011

477-4944

Facsimile

## **Navigating the Court System**

# Supreme Court of Guam Three Justices

The Supreme Court is the "court of last resort" in Guam. It is answerable only to the United States Supreme Court. The Supreme Court of Guam hears appeals from any cause decided by the Superior Court of Guam or other courts created by Guam law. It has supervisory jurisdiction over the Superior Court and all other courts created by Guam law, as well as original jurisdiction over proceedings necessary to protect its appellate jurisdiction and supervisory authority.

## **Superior Court of Guam**

#### Seven Judges, One Magistrate, One Hearing Officer, One Referee

The Superior Court is Guam's trial court of general jurisdiction. It includes the Adult Drug Court, Juvenile Drug Court, Family Violence Court, Mental Health Court, DWI Court, and Judicial Hearing Division (Child Support). Among the cases it hears are:

- Civil matters
- Criminal cases (both felony and misdemeanor)
- Domestic relations cases
- Juvenile matters
- Probate cases
- Appeals from Small Claims Court, Traffic Court, and decisions of administrative agencies



